



Children and Young People Scrutiny Committee

Date: Wednesday, 6 November 2019

Time: 10.00 am

Venue: Council Antechamber, Level 2, Town Hall Extension

Everyone is welcome to attend this committee meeting.

There will be a private meeting for members of the Committee at 9.30 am in Committee Room 6, Room 2006, Level 2 of the Town Hall Extension.

Access to the Council Antechamber

Public access to the Council Antechamber is on Level 2 of the Town Hall Extension, using the lift or stairs in the lobby of the Mount Street entrance to the Extension. That lobby can also be reached from the St. Peter's Square entrance and from Library Walk. **There is no public access from the Lloyd Street entrances of the Extension.**

Filming and broadcast of the meeting

Meetings of the Children and Young People Scrutiny Committee are 'webcast'. These meetings are filmed and broadcast live on the Internet. If you attend this meeting you should be aware that you might be filmed and included in that transmission.

Membership of the Children and Young People Scrutiny Committee

Councillors –

Sameem Ali, Alijah, Cooley, Hewitson, T Judge, Kilpatrick, Lovecy, McHale, Madeleine Monaghan, Reeves, Reid, Sadler, Stone (Chair) and Wilson

Co-opted Members -

Mr A Arogundade, Mr L Duffy, Mr R Lammas, Mrs J Miles, Dr W Omara and Ms Z Stepan

Agenda

1. Urgent Business

To consider any items which the Chair has agreed to have submitted as urgent.

2. Appeals

To consider any appeals from the public against refusal to allow inspection of background documents and/or the inclusion of items in the confidential part of the agenda.

3. Interests

To allow Members an opportunity to [a] declare any personal, prejudicial or disclosable pecuniary interests they might have in any items which appear on this agenda; and [b] record any items from which they are precluded from voting as a result of Council Tax/Council rent arrears; [c] the existence and nature of party whipping arrangements in respect of any item to be considered at this meeting. Members with a personal interest should declare that at the start of the item under consideration. If Members also have a prejudicial or disclosable pecuniary interest they must withdraw from the meeting during the consideration of the item.

4. Minutes

To approve as a correct record the minutes of the meeting held on 9 October 2019.

Pages
7 - 14

5. Update on the Planned Manchester Healthy Weight Strategy to Tackle Obesity and Update on Progress in Delivering the Manchester Reducing Infant Mortality Strategy

Report of the Director of Public Health / Population Health Consultant in Public Health

Pages
15 - 36

This report provides an overview of the health data for Manchester children in relation to childhood obesity and infant mortality. Information is provided on the causes and impact of obesity and the work taking place to develop a Manchester Healthy Weight Strategy 2020-2025, which will take a whole system, partnership approach to tackling obesity in the city. The report includes an update on new service models being commissioned to reduce obesity in children and their families. It also summarises the progress that has been made in delivering the Manchester Reducing Infant Mortality Strategy following its publication in March 2019.

6. Ghyll Head Outdoor Education Centre

Report of the Director of Education and the Strategic Director (Neighbourhoods)

Pages
37 - 46

This report sets out the work that has been undertaken to

examine the option of progressing a new operating arrangement for Ghyll Head as part of the Council's wider leisure contract.

7. Youth Strategy and Engagement - to follow

8. Youth and Play Services - Young Manchester

Report of the Director of Neighbourhoods

Pages

47 - 58

This report provides an overview on the progress of Young Manchester, an independent youth and play charity, and its contract with the Local Authority to commission the city's Youth and Play Fund Programme. It presents an update on progress made since the establishment of the fund in April 2018, focusing on outcomes for children and young people and the growth and development of the city's youth and play sector.

9. Overview Report

Report of the Governance and Scrutiny Support Unit

Pages

59 - 70

This report provides the Committee with details of key decisions that fall within the Committee's remit and an update on actions resulting from the Committee's recommendations. The report also includes the Committee's work programme, which the Committee is asked to amend as appropriate and agree.

Information about the Committee

Scrutiny Committees represent the interests of local people about important issues that affect them. They look at how the decisions, policies and services of the Council and other key public agencies impact on the city and its residents. Scrutiny Committees do not take decisions but can make recommendations to decision-makers about how they are delivering the Our Manchester Strategy, an agreed vision for a better Manchester that is shared by public agencies across the city.

The Children and Young People Scrutiny Committee reviews the services provided by the Council and its partners for young people across the city including education, early years, school standards and valuing young people.

In addition to the elected members the Committee has seven co-opted member positions. These are:

- Representative of the Diocese of Manchester – Vacant
- Representative of the Diocese of Salford – Mrs Julie Miles
- Parent governor representative – Mr Ade Arogundade
- Parent governor representative – Dr Walid Omara
- Parent governor representative – Ms Zaneta Stepan
- Secondary sector teacher representative – Mr Liam Duffy
- Primary sector teacher representative – Mr Russell Lammas

The co-opted members representing faith schools and parent governors are able to vote when the Committee deals with matters relating to education functions.

The Council wants to consult people as fully as possible before making decisions that affect them. Members of the public do not have a right to speak at meetings but may do so if invited by the Chair. If you have a special interest in an item on the agenda and want to speak, tell the Committee Officer, who will pass on your request to the Chair. Groups of people will usually be asked to nominate a spokesperson. The Council wants its meetings to be as open as possible but occasionally there will be some confidential business. Brief reasons for confidentiality will be shown on the agenda sheet.

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Smoking is not allowed in Council buildings.

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Further Information

For help, advice and information about this meeting please contact the Committee Officer:

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This agenda was issued on **Tuesday, 29 October 2019** by the Governance and Scrutiny Support Unit, Manchester City Council, Level 3, Town Hall Extension (Lloyd Street Elevation), Manchester M60 2LA

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Children and Young People Scrutiny Committee

Minutes of the meeting held on 9 October 2019

Present:

Councillor Stone – in the Chair

Councillors Alijah, Hewitson, Kilpatrick, Lovecy, Reid and Wilson

Co-opted Voting Members:

Mrs J Miles, Representative of the Diocese of Salford

Ms Z Stepan, Parent Governor Representative

Co-opted Non Voting Members:

Mr L Duffy, Secondary Sector Teacher Representative

Councillor Bridges, Executive Member for Children and Schools

Councillor Rahman, Executive Member for Skills, Culture and Leisure

Apologies:

Councillors T Judge, McHale, Madeleine Monaghan, Reeves and Sadler

CYP/19/38 Minutes

The Chair reported that he had been in contact with Head of Youth Justice about the planned visit to Wetherby Young Offenders Institute (YOI). He asked the Scrutiny Support Officer to circulate details of the visit to the Committee Members.

Decisions

1. To approve as a correct record the minutes of the meeting held on 4 September 2019.
2. To ask the Scrutiny Support Officer to circulate details of the visit to Wetherby YOI to Committee Members.

CYP/19/39 Skills for Life

The Committee received a report of the Director of Education which outlined the process, findings and next steps for the Skills for Life project which was piloted in 2018 - 2019 with a number of schools and settings.

Officers referred to the main points and themes within the report which included:

- The background to the development of Skills for Life, which had originally been called Curriculum for Life;
- The Skills for Life pilot, including the evaluation process and findings;
- The Skills for Life branding;
- The Skills for Life launch; and
- Recommendations and priority actions for 2019 – 2020.

Some of the key points and themes that arose from the Committee's discussions were:

- To welcome this initiative and the work which had taken place so far;
- What was being done in response to the feedback from the pilot that online recording was preferred to paper-based records;
- That it should be rolled out to all Manchester schools, including independent schools;
- The role work experience could play in skills development and how this could be promoted; and
- The importance of ensuring that this was rolled out to Our Children (Looked After Children), particularly those who were not in mainstream schools, for example, those attending Alternative Provision.

The Skills for Life Project Officer reported that there had been strong feedback from the start of the pilot that those involved would prefer a digitised recording method to the paper-based records trialled in the pilot. She outlined the procurement process which was now taking place to develop an online recording system for Skills for Life.

The Director of Education informed Members that, although none of the schools involved in the pilot project were independent schools, the Council did have good links with some of the larger independent schools and could use this to trial Skills for Life in independent schools and could encourage them to promote it further with other independent schools through their networks.

The Skills for Life Project Officer advised Members that officers were already looking at how the Council could improve its work experience process, underpinning it with skills development, and that this could then be rolled out to other employers.

The Skills for Life Project Officer informed Members that foster carers had piloted the home challenges within the Skills for Life programme and had recommended that this be rolled out to all parents. The Strategic Director of Children's and Education Services informed Members that he would discuss with the Director of Education how Skills for Life could be incorporated into the contracts when Our Children were placed in non-Council-owned residential settings.

Decisions

1. To request a progress report in a year's time.
2. To request that the Council work to ensure that, as far as possible, all settings are involved in Skills for Life, including independent schools, and that officers look into how Skills for Life could be incorporated into the contracts when Our Children are placed in non-Council-owned residential settings.

CYP/19/40 Attainment Headline Outcomes 2019 (provisional)

The Committee received a report of the Director of Education which provided a summary of the 2019 provisional outcomes of statutory assessment at the end of the

Early Years Foundation Stage (EYFS), Key Stage 1, Key Stage 2, Key Stage 4 and Key Stage 5.

Officers referred to the main points and themes within the report which included:

- Provisional outcomes for all key stages;
- Contextual information;
- Pupil progress from Key Stage 1 to Key Stage 2; and
- Next steps.

Some of the key points and themes that arose from the Committee's discussions were:

- To recognise the hard work of staff and pupils;
- The impact of tests, including phonics tests, and a results-driven approach at a young age on children's well-being and love of learning;
- To request information in a future report on what percentage of Manchester schools were achieving the national average results or better and what was being done to support schools which weren't achieving this;
- What was the reason for the slight decline in outcomes at the EYFS and in the primary sector;
- To request that a future report provide further details on the population-related issues that were facing the city's schools, including population growth, international new arrivals and the traveller population; and
- To request that, when the validated outcomes at primary and GCSE level were confirmed, officers circulate a note to Committee Members with the headline information.

The Head of Schools Quality Assurance and Strategic SEND reported that the slight decline in outcomes at primary level had been in the reading scores and that this appeared to be due to the paper being longer than in previous years and some pupils not having developed the resilience to complete it. She informed Members how the new Ofsted Framework would shift the focus more towards the curriculum and the quality of education, including instilling a love of reading, rather than assessment data. She also outlined how the Manchester School Improvement Partnership facilitated the sharing of good practice and support between schools. She reported that further information on this could be provided in the next report on school attainment, provisionally scheduled for March 2020. The Director of Education informed Members that information on the school population, such as pupils arriving in and leaving the city partway through their education, would be provided in this report.

The Chair reminded Members that a briefing on the new Ofsted Framework would take place on 20 November 2019 at 5.00 pm. He encouraged Members to attend and requested that a copy of the presentation slides be circulated to all Members of the Council.

The Executive Member for Children and Schools outlined the achievements within the Early Years sector, including the embedding of the Early Years Delivery Model and 96% of Early Years settings now being judged as good or better by Ofsted;

however, he reported that further work was needed to address the gap in outcomes between Manchester and the national average and that this work would include a focus on wider issues in the family's life.

Decisions

1. To note the report and that the Committee will receive a further, more detailed report with the validated outcomes, provisionally scheduled for March 2020.
2. To request information in a future report on what percentage of Manchester schools are achieving the national average results or better and what is being done to support schools which aren't achieving this.
3. To request that a future report provide further details on the population-related issues facing the city's schools, including population growth, international new arrivals and the traveller population.
4. To request that the presentation slides from the Ofsted Framework briefing be circulated to all Members of the Council.
5. To request that when the validated outcomes at primary and GCSE level are confirmed officers circulate a note to Committee Members with the headline information.

CYP/19/41 Liquidlogic Case Management System – Implementation

The Committee received a report of the Strategic Director of Children's and Education Services which provided an update on progress, following the implementation of the new system.

Officers referred to the main points and themes within the report which included:

- The rationale for change;
- Project delivery;
- Data quality;
- Benefits;
- Performance report building;
- Contingency arrangements for a focused visit and/or inspection; and
- Systems strategy.

The Service Lead (Leaving Care Service) gave Members a demonstration of the system.

Some of the key points and themes that arose from the Committee's discussions were:

- Whether the service was ready if Ofsted carried out a visit;
- Issues with data migration;
- Whether other agencies working with children, such as schools, would have access to the system;

- Whether social workers could use the new system on a tablet and, if so, whether this presented a risk of a data breach; and
- The impact on staff of moving to the new system.

The Strategic Director of Children's and Education Services informed Members that he had met with senior Her Majesty's Inspectors (HMIs) regarding the issues with migrating to the new system, particularly the impact on producing performance reports, and that Ofsted understood that this was not unusual when moving to a new system. He reported that, when migrating from one system to another, the data categories were not the same, so officers had been working to resolve these issues. He advised Members that social work staff still had access to the old MiCare system to look at historical records but that, over time, this would no longer be necessary.

The Strategic Director of Children's and Education Services informed Members that giving other agencies access to the system could breach the EU General Data Protection Regulation (GDPR) but that in the future the service would look at how the Liquidlogic system could interface with systems used by schools to support practice, without breaching the GDPR. The ICT Strategic Business Partner reported that, with the right data-sharing agreements in place, Liquidlogic could be used to share appropriate information with partners in a way which had not been possible with the previous system, MiCare. He reported that, at present, social work staff did not have access to Liquidlogic through a tablet but that this would be reviewed in future. He advised Members that Council-issued devices such as laptops and mobile phones were already encrypted to ensure data was secure.

The Children's Social Work Team Manager reported that there had been a range of responses from staff to the introduction of the new system. She informed Members that some staff could already see the benefits of it, including those who had already used the system elsewhere, whereas others who were less confident in their computer skills were anxious about making a mistake and wanted to keep to the system they knew. She outlined the range of support that was being provided to staff to assist them in using the new system and that it would take time for some staff to get used to it.

The Deputy Director of Children's Services informed Members that the service had predicted and planned for the issues which had arisen, for example, in relation to data migration and levels of staff confidence in using the new system.

The Chair commented that this appeared to be an improvement on the previous MiCare system and advised that, while the Committee was not requesting a further report on Liquidlogic, it would be useful to have the impact of Liquidlogic on practice referenced in future reports.

Decision

To request that officers refer to the impact of Liquidlogic on social work practice in future reports to the Committee, where appropriate.

CYP/19/42 Leaving Care Service

The Committee received a report of the Strategic Director of Children's and Education Services which provided an update on progress and positive impact being made by the Leaving Care Service.

Officers referred to the main points and themes within the report which included:

- An update on the workforce;
- Performance, assurance and quality of practice; and
- An update on key priorities of the service delivery plan.

Some of the key points and themes that arose from the Committee's discussions were:

- To welcome that the service had been brought in-house and the positive impact of this;
- Accommodation options for Our Young People (Care Leavers);
- How the service was engaging with young people who had already left care and making them aware of the support that was available to them;
- Mental health support and support for drug and alcohol issues;
- Advertising for mentors for Our Young People; and
- That these issues were also discussed by the Corporate Parenting Panel and that all Elected Members were Corporate Parents and should be encouraged to attend the Panel's meetings.

The Strategic Director of Children's and Education Services informed Members that Children's Services had been working with Strategic Housing colleagues to address the issue of young people being in unsuitable accommodation and, subsequently, in the last twelve months, none of Our Young People had needed to be housed in emergency accommodation. He reported that Our Young People were now prioritised for social housing and informed Members about the House Project, which would help to prepare young people for independent living. The Service Lead (Leaving Care Service) advised Members that all Our Young People had a £2000 first home grant, which they could use under the supervision of their allocated worker, and that this could be used for a deposit, where the young person was ready to have their own tenancy. He emphasised the importance of planning for young people's future accommodation and outlined the options, including 'staying put' with foster carers, living in supported lodgings and living in their own flat with floating support until they were able to live independently.

The Service Lead (Leaving Care Service) informed Members that Our Young People between the ages of 21 and 25 were encouraged to get in touch with the service for any support needs and that this would be promoted through the website and social media. He reported that 44 of Our Young People within this age group had got back in touch for support so far. He informed Members about the Health Priority Plan and the Health Service Development Plan which included mental health services and support for drug and alcohol problems. He reported that staff in the Leaving Care Service were able to seek advice from child psychologists in the Child and Adolescent Mental Health Service (CAMHS) about young people they were working

with. He informed Members that the Our Young People who were experiencing difficulties were able to access support from the young people's mental health charity 42nd Street.

The Executive Member for Children and Schools reported that he had circulated information on the mentoring scheme to all Members of the Council but would do so again and that there was an event to match mentors with young people being held this month.

Decision

To receive a further report in 12 months' time.

CYP/19/43 Overview Report

A report of the Governance and Scrutiny Support Unit was submitted. The overview report contained key decisions within the Committee's remit, responses to previous recommendations and the Committee's work programme, which the Committee was asked to approve.

Decision

To note the report and agree the work programme.

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Manchester City Council Report for Information

Report to: Children and Young People Scrutiny Committee – 6 November 2019

Subject: Update on the Planned Manchester Healthy Weight Strategy to Tackle Obesity and Update on Progress in Delivering the Manchester Reducing Infant Mortality Strategy

Report of: Director of Public Health/Population Health Consultant in Public Health

Summary

This report provides an overview of the health data for Manchester children in relation to childhood obesity and infant mortality.

Information is provided on the causes and impacts of obesity and the work taking place to develop a Manchester Healthy Weight Strategy 2020-2025, which will take a whole system, partnership approach to tackling obesity in the city. The report includes an update on new service models being commissioned to reduce obesity in children and their families.

The report also summarises the progress that has been made in delivering the Manchester Reducing Infant Mortality Strategy following its publication in March 2019.

Recommendations

Members of the Committee are asked to:

1. Note the report; and
2. Give support to the proposed Manchester Healthy Weight Strategy to reduce obesity.

Wards Affected: All

| Manchester Strategy outcomes | Summary of how this report aligns to the OMS |
|---|--|
| A thriving and sustainable city: supporting a diverse and distinctive economy that creates jobs and opportunities | Being in good health and developing good habits in personal health care is essential for our children and young people in enabling them to achieve their full potential in transition to adulthood. A healthy start in life is fundamental to our young people being able to |

| | |
|--|--|
| | contribute to the city and take employment opportunities. |
| A highly skilled city: world class and home grown talent sustaining the city's economic success | Improving educational outcomes is essential for young people to gain qualifications and contribute to Manchester's economic success. Ensuring our children are healthy contributes to school readiness and reduced school absence through poor health conditions. |
| A progressive and equitable city: making a positive contribution by unlocking the potential of our communities | Ensuring the best health of our children is critical in addressing inequalities and the wider determinants that cause poor health. It is essential that children and their families have access to good health care and that referral is in place for early and additional help. |
| A liveable and low carbon city: a destination of choice to live, visit, work | Demonstrating good health outcomes for our children is attractive to parents who choose to live and work in our city. |

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1.0 Introduction

- 1.1 The Manchester Population Health Plan sets out our vision that, by 2027, we will all be living longer, healthier lives. The plan has five key priorities:

1. Improving outcomes in the first 1,000 days of a child's life.
2. Strengthening the positive impact of work on health.
3. Supporting people, households, and communities to be socially connected and make changes that matter to them.
4. Creating an age-friendly city that promotes good health and wellbeing for people in mid and later life.
5. Taking action on preventable early deaths.

The Manchester Population Health Plan can be found by following this link:

https://secure.manchester.gov.uk/info/200048/health_and_wellbeing/5962/public_health/2

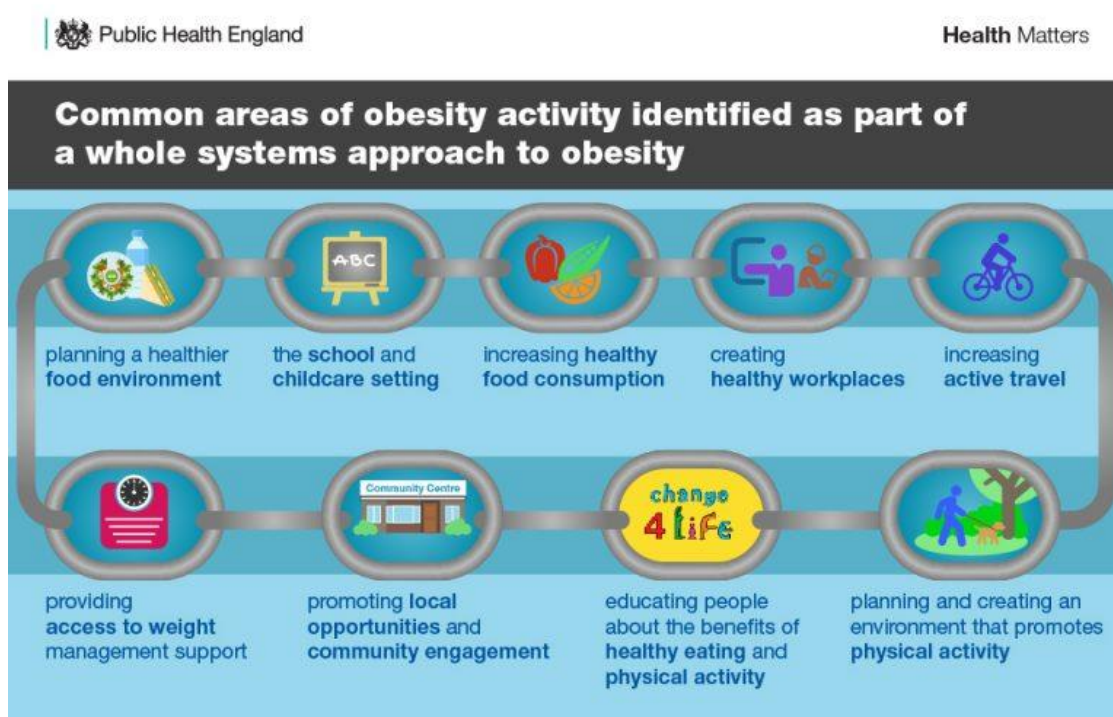
- 1.2 The first priority in the Manchester Population Health Plan is improving outcomes in the first 1,000 days of a child's life. This is the time during pregnancy and up to when the child is aged 2 years, a critical stage in a child's development and a key focus for developing responses to infant mortality and child obesity.
- 1.3 The latest data from ONS shows that, as at mid-2018, there are estimated to be around 37,800 children aged 0-4 resident in Manchester. This is equivalent to just under 7% of the total resident population.
- 1.4 Data from Manchester City Council's in-house forecasting model shows that the number of children aged 0-4 years grew rapidly over the 10 year period between 2001 and 2010, driven by increases in international immigration and the number of births to mothers born outside of UK. Manchester is forecast to see a small increase in the population aged 0-4 years in the period up to 2021.
- 1.5 Health and care needs of children aged 0-4 years remain high relative to other parts of England and comparable cities. Figures for August 2018 suggest that over half (52%) of children aged under 5 years in Manchester live in Lower Super Output Areas (LSOAs) which fall within the most deprived 10% of LSOAs in England. This compares with just 13% of children aged under 5 years living in England as a whole.
- 1.6 Data from the End Child Poverty Coalition (published in January 2018) shows that, in 2017, Manchester was estimated to have the second highest proportion of children living in poverty in the UK (topped only by Tower Hamlets). Between 2016 and 2017, there were estimated to be an additional 5,890 children living in poverty across Manchester. In 5 out of the 32 wards in the city (Moss Side, Rusholme, Longsight, Cheetham and Ardwick) more than 50% of children were estimated to be living in poverty.

- 1.7 The high levels of child poverty and deprivation in Manchester are persistent and ingrained and are reflected in the poor health outcomes for young children in Manchester. Our local data relating to infant mortality and obesity shows poorer health outcomes for families living in our most deprived areas. Tackling family poverty is essential to enable improved health outcomes to be realised.

2.0 Childhood Obesity

- 2.1 Obesity is one of the biggest health problems this country faces. Nearly a quarter of children in England are obese or overweight by the time they start primary school at age five and this rises to one third of children at age eleven. The North West region has the second highest childhood obesity rate in the country.
- 2.2 Tackling childhood obesity has been a key priority for local government. The Local Government Association (LGA) plan 'Childhood obesity: a plan for action' (2016) set out the ambition to halve childhood obesity and significantly reduce the gap in obesity between children from the most and least deprived areas by 2030.
- 2.3 This was followed up by the 2018 LGA report; 'Making childhood obesity everybody's business' which advocated for whole system approaches to reducing obesity, acknowledging the impact of obesogenic environments and the responsibilities of a wider range of departments and agencies. Examples of activity included in a whole system approach to obesity can be seen in Figure 1.

Figure 1 - A whole systems approach to obesity - Public Health England



- 2.4 Manchester is committed to fully engaging with this whole system approach. The Population Health Team is leading the development of a city-wide Healthy Weight Strategy, which is being informed by learning from the LGA's national Childhood Obesity Trailblazer Programme. Manchester's five year Healthy Weight Strategy will be published early next year for the period 2020-2025.
- 2.5 The Healthy Weight Strategy will coincide with a revised commissioned offer of services for children and families to reduce obesity and maintain a healthy weight. This is described in section 6.0.

3.0 Measuring Obesity in Children

- 3.1 The National Child Measurement Programme (NCMP) measures child obesity prevalence across England. The NCMP is carried out annually by the School Nursing Service in Manchester, weighing and measuring pupils in Reception Year (aged 4-5) and Year 6 (aged 10-11).
- 3.2 Participation is optional and parents must consent to their child being weighed and measured. In 2018/19, Manchester NCMP had a take up of 92% Reception children (6,122) and 90% Year 6 pupils (6,188).
- 3.3 Body mass index (BMI) is the most common method of measuring obesity. It is calculated by dividing body weight (kilograms) by height (metres) squared. However, as children are still in a period of growth and change, a centile scale (which uses a variety of measures in conjunction with BMI) is seen as a more appropriate measure.
- 3.4 Using this centile scale, the NCMP is able to identify and record children as being underweight, a healthy weight or being overweight or obese.
- Underweight = BMI below the 2nd centile
 - Healthy weight = Between 2nd and 90th centile
 - Overweight = BMI equal to or greater than the 91st centile
 - Obese = BMI greater than or equal to the 98th centile.

It is important to note the distinction between being overweight and becoming obese. The term excess weight includes both overweight and obese.

- 3.5 Data is published annually by Public Health England with the most recent results from the 2018/19 NCMP survey being released on 10th October 2019.
- 3.6 The 2018/19 NCMP data shows the prevalence of overweight and obese children in Reception and Year 6 in Manchester is above the national average (see Table 1 below):

Table 1 – NCMP Data 2018/19

| | Manchester Reception | England Reception | Manchester Year 6 | England Year 6 |
|---------------|-------------------------|----------------------|----------------------|-------------------|
| Excess weight | 25.1% | 22.6% | 41.0% | 34.3% |
| Overweight | 13.2% | 12.9% | 14.7% | 14.1% |
| Obese | 11.9% | 9.7% | 26.2% | 20.2% |

Excess
weight

Excess weight includes both overweight and obese.

The data shows that:

25.1% of children in Reception are at an excess weight (22.6% in England)

13.2% of children in Reception are overweight (12.9% in England)

11.9% of children in Reception are obese (9.7% in England)

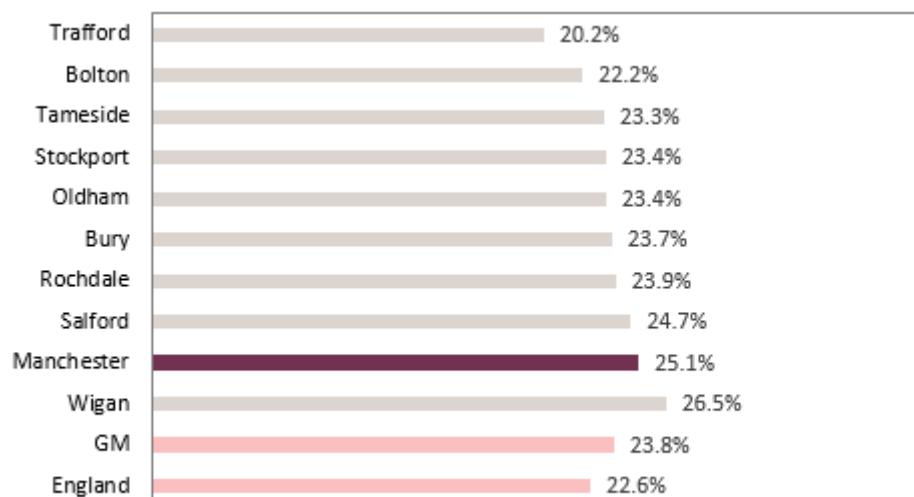
41.0% of children in Year 6 are at an excess weight (34.3% in England)

14.7% of children in Year 6 are overweight (14.1% in England)

26.2% of children in Year 6 are obese (20.2% in England)

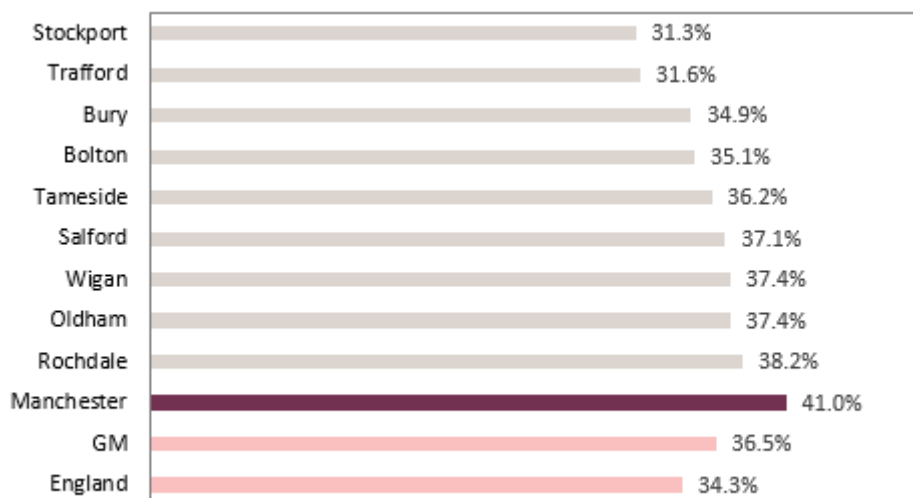
- 3.7 The 2018/19 NCMP data shows Manchester having the second highest levels (25.1%) of excess weight (including overweight and obese) amongst Reception children in Greater Manchester (see Graph 1) and the highest levels of excess weight (including overweight and obese) children in Year 6 (41.0%) (see Graph 2).

Graph 1 - Prevalence of Reception children with excess weight (overweight and obese) 2018/19



Source: NHS Digital, National Child Measurement Programme (NCMP) 2018/19

Graph 2 - Prevalence of Year 6 children with excess weight (overweight and obese) 2018/19

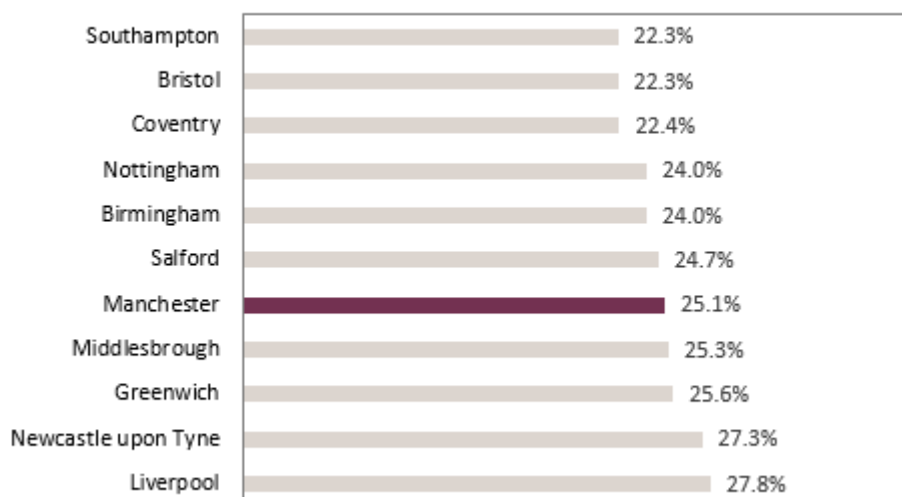


Source: NHS Digital, National Child Measurement Programme (NCMP) 2018/19

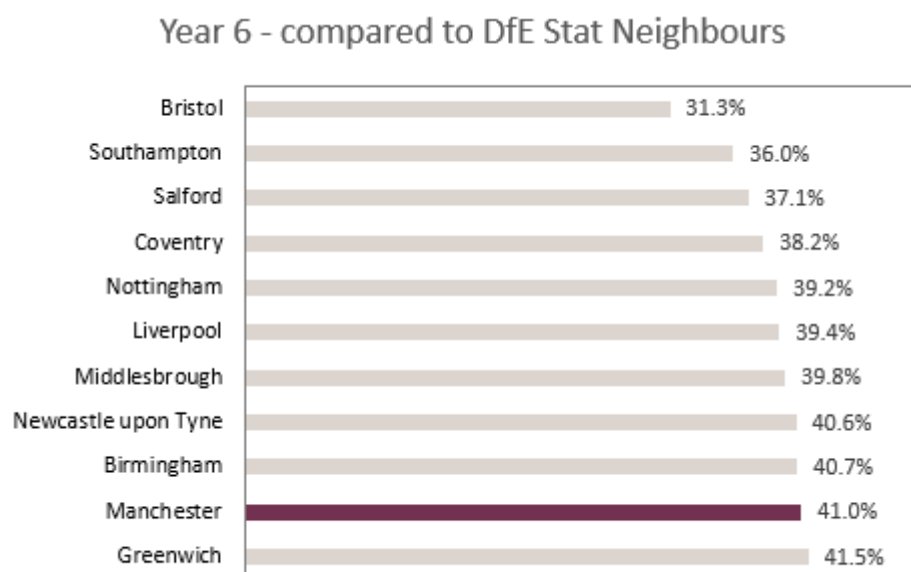
- 3.8 When ranked according to position against ten similar local authorities deemed to be Manchester's 'Statistical Neighbours' by the Department of Education, Manchester has the fifth highest prevalence of excess weight at Reception (see Graph 3) and second highest prevalence at Year 6 (see Graph 4). Manchester's closest 'statistical neighbour' (local authorities with similar characteristics) is Nottingham, with a further nine authorities having some similarities to Manchester.

Graph 3 - Comparison of children overweight including obesity 2018/19

Reception - compared to DfE Stat Neighbours

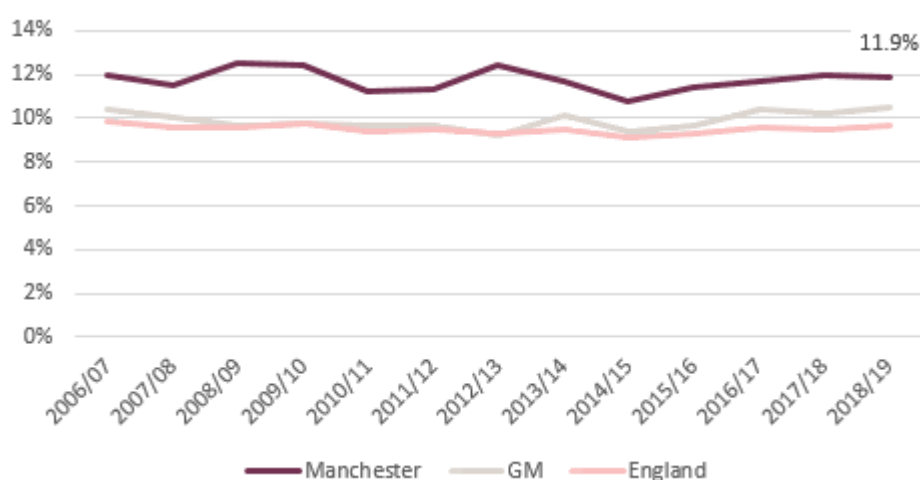


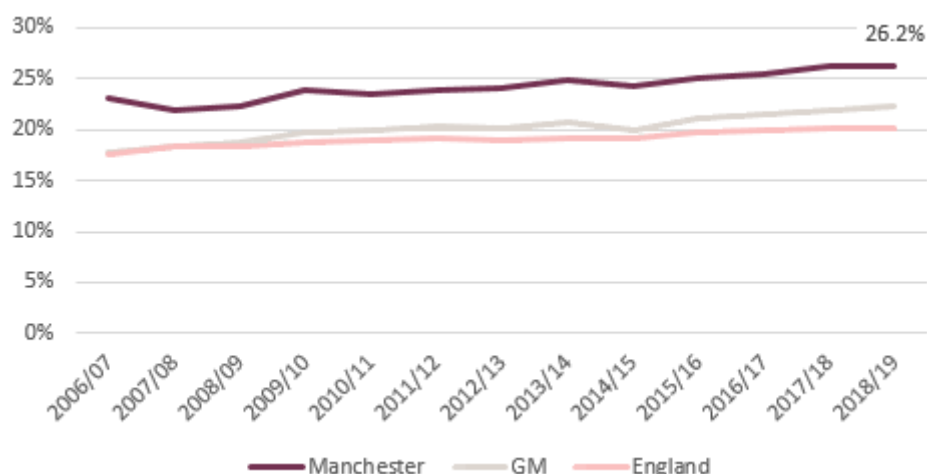
Source: NHS Digital, National Child Measurement Programme (NCMP) 2018/19

Graph 4 - Comparison of children overweight including obesity 2018/19

Source: NHS Digital, National Child Measurement Programme (NCMP) 2018/19

- 3.9 In Manchester, the prevalence of obesity in both Reception and Year 6 are significantly above the regional and national average. This figure had been increasing since 2014/15 but saw small reductions in 2018/19 compared to the previous year.
- 3.10 The graphs below show NCMP data going back to 2006/07, with Manchester (top line) compared to England and Greater Manchester. While childhood obesity in Reception had shown evidence of reducing, there was a four year rise to 2017/18 followed by a small reduction in 2018/19 (see Graph 5). Childhood obesity in year 6 had been steadily increasing until 2018/19 which saw a small reduction compared to the previous year (see Graph 6).

Graph 5 - Prevalence of Obesity - Reception Year NCMP 2006/07 - 2018/19

Graph 6 - Prevalence of Obesity - Year 6 NCMP 2006/07 - 2018/19

- 3.11 Our recently published 2018/19 data demonstrates that Manchester is not improving, but it is not getting worse. The data shows only minor change from the previous year:

Reception data 2018/19 compared to 2017/18

- Underweight unchanged at 1.2%
- Healthy weight reduced to 73.6% from 74.0%
- Overweight increased to 13.2% from 12.8%
- Obese decreased to 11.9% to 12.0%

Year 6 data 2018/19 compared to 2017/18

- Underweight increased to 1.6% from 1.2%
- Healthy weight decreased to 57.4% from 58.0%
- Overweight increased to 14.7% from 14.5%
- Obese decreased to 26.2% from 26.3%

- 3.12 The stubbornly high levels of overweight and obese children in the city indicate a need to increase the reach and scale of effective interventions and programmes to support families and children. As well as prevention work, we need to ensure sufficient support to address the needs of families where the children are already overweight and obese.

4.0 Cause and impact of obesity

- 4.1 Obesity in children and young people has a number of adverse impacts. Obesity is associated with poor psychological and emotional health which can result from negative self image or victimisation and bullying. This can lead to more physical self harm or abuse.
- 4.2 Obese children are more likely to become obese adults and therefore carry a higher risk of morbidity, disability or premature mortality in adulthood.

- 4.3 Obesity prevalence is strongly correlated with deprivation and is highest in the most deprived areas. Nationally, there is a clear linear relationship between obesity prevalence in children and the Index of Multiple Deprivation (IMD) decile for the area where they live.
- 4.4 In Manchester, the prevalence of obesity (including severe obesity) in Year 6 in the most deprived quintile was 26.5%, more than double than that of the least deprived quintile (9.5%) in the period from 2013/14 to 2017/18.
- 4.5 There is a higher prevalence of overweight or obese boys than girls at both Reception and Year 6 nationally. This can be seen in our Manchester data with the gap between boys and girls widening from 0.8% in Reception to 4% by Year 6.
- 4.6 Nationally, children from Black and Minority Ethnic (BAME) groups have a higher prevalence of overweight and obesity at Year 6. This pattern can also be seen in our Manchester data, with the lowest prevalence in White and Asian, Chinese and White British groups and highest prevalence seen in Black African, Black Caribbean and Bangladeshi groups.
- 4.7 Obesity is a complex problem with many drivers. Human biology, growth and development early in life, eating and physical activity behaviours, people's beliefs and attitudes and broader economic and social drivers all have a role to play in determining obesity.
- 4.8 The multiple determinants of obesity mean that to tackle it requires coordinated action across society.

5.0 Developing a new Healthy Weight Strategy to tackle obesity

- 5.1 The multiple determinants of obesity mean that to tackle it effectively requires a co-ordinated action across the city, with the efforts of partners broader than just health and care services for children and families.
- 5.2 Collaboration and ownership of the Healthy Weight Strategy is essential and the development of this strategy will involve engagement with partners and communities and a strong focus on behaviour change in neighbourhoods.
- 5.3 There is growing recognition that a whole systems approach, involving stakeholders from across the city, will help tackle obesity. Having the sustained, visible and active support of senior leaders from different sectors sends a clear signal that tackling obesity is a priority for the whole community, not just the Population Health Team.
- 5.4 Manchester is adopting this approach in developing a Healthy Weight Strategy for the next five years. This approach is advocated by Public Health England in 'Making Childhood Obesity Everyone's Business (2018)' and stresses the importance of engaging key strategic partners who are able to influence all aspects of our city and its neighbourhoods.

- 5.5 Public Health England highlights the need to work together to improve 'obesogenic environments'. Obesogenic environment are areas where high calorie fast food dominates the local food economy, where the built environment does not support everyday physical activity (for example, children cycling, walking rather than transport) and where there is a limited offer or take up of local facilities (for example, access to gyms, parks and swimming pool). In Manchester we already have some supportive policies in place that we can build upon, such as a fast food licencing policy and free swimming passes.
- 5.6 The Strategy will consider the early positive outcomes reported from the community engagement approach adopted from the 'Winning Hearts and Minds' Programme in areas of North Manchester. This programme has sought to create behaviour change in adults, taking up more physical activity to reduce the risk of heart disease.
- 5.7 Manchester is also fortunate to be able to access learning from cities that have a proven track record of reducing obesity levels including Leeds, Amsterdam, and Chicago. This information will be used to inform the development of the Health Weight Strategy.
- 5.8 Manchester is also one of only two authorities chosen to host a Public Health England Maternal Obesity pilot encouraging professionals to discuss healthy weight before, during and after pregnancy. This pilot will result in a resource being jointly developed between midwifery, health visiting and early years staff. There is more detail on this pilot in section 11.6.
- 5.9 A strong network of organisations and programmes exists in the city focused on supporting healthy lifestyles across the life-course. The approach of the strategy will be to improve communication and coordination and re-align interventions in the provision of quality services. It will also support current and developing work programmes and pilot new approaches to healthy weight.
- 5.10 This whole system approach will be developed further through the Local Integrated Neighbourhood Teams (INTs) within the Manchester Local Care Organisation (MLCO), and in work with colleagues in all Council directorates. There is obviously a key role for Children's Services and Neighbourhood Directorates as we know that green spaces and a good environment are crucial in our approach.
- 5.11 The Healthy Weight Strategy for children and adults will span five years from 2020 to 2025. It will align with a number of other key Manchester strategies and documents including:
- Our Manchester, Our Children (2016-2020)
 - Manchester Population Health Plan (2018–2027)
 - Family Poverty Strategy (2017-2022)
 - Manchester's Sport and Physical Activity Strategy (2019- 2028)

The successful delivery of these strategies will contribute to addressing childhood obesity in Manchester as they all address the social determinants of health.

- 5.12 Finally, a partnership steering group will oversee the delivery of the strategy and provide updates on progress to the Children and Young People Scrutiny Committee, the Children's Board and Health and Wellbeing Board.

6.0 Commissioned Services - Healthy Weight

- 6.1 Given the levels of obesity in the city, it has been necessary to change some of the service models and provision to ensure greater impact.
- 6.2 A new weight management service for children is being piloted by the School Health Service's Healthy Schools Team who are part of the MLCO. The Healthy Weight Project was established in recognition of the number of children being identified through NCMP as obese and requiring intensive intervention.
- 6.3 The Healthy Weight Project is achieving good levels of engagement with 89.6% of children identified taking part and 82.6% of this group have decreased their BMI. This project will receive additional funds to support identified three year olds with obesity at the 99th centile coming into Reception. The project will also benefit from an additional post in the Health Visitor Service to identify severely overweight young children.
- 6.4 The School Health Service has identified a high number of families that require intensive support and currently there is a gap in this type of service for children in Manchester and Greater Manchester. The intensive offer from the Healthy Weight Project, described above, for children in Reception Year is an initial step in reversing the trend and reducing obesity in the early years. If successful, the Healthy Weight Project model will also be looked at to deliver other evidence based interventions between Reception and Year 6.
- 6.5 Manchester Health and Care Commissioning are also piloting a Slimming World on Referral scheme through the Be Well Social Prescribing Services. This is targeted at adults and offers 12 weeks free attendance at Slimming World at any one of seventy groups in the city. Slimming World also provides an offer for 11-15 year olds who require weight management support, where a parent attends the group.
- 6.6 The Population Health Team is working with Mcr Active and Big Manchester (Barnardos), to develop a neighbourhood offer for healthy weight.
- 6.7 While this model is still developing, there are still a number of commissioned services who work to reduce childhood obesity:
- Integrated Infant Feeding Service- commissioned in 2017 to increase the uptake of breastfeeding in North Manchester.

- Health Visiting Service - identifying overweight babies and give advice on weaning, healthy eating and physical activity for young children.
- Healthy Schools Service- implements a number of activities within school settings to keep children and young people active, including the Daily Mile Initiative and national recognition for improving school food.
- School Nursing Service - deliver the NCMP programme, identify overweight and obese children, and ensure interventions are offered to families.

6.8 There has also been Early Help support for families where children are obese, with Early Help practitioners giving continued support to some families over a long period of time. There is evidence of good results through this Early Help work.

6.9 By 2021, plans are for family weight management to be included in a new city wide Wellbeing Service. This is being developed by the Population Health Team to also include PARS (Physical Activity on Referral Service), Tobacco Addiction Treatment Service, mental health and wellbeing provision.

6.10 It is essential that Manchester takes a different approach to reducing childhood obesity, both in the commissioned service offer to children and families and also in the strategic involvement of partners beyond the parameters of health and social care.

7.0 Obesity and Safeguarding

7.1 Childhood obesity is included within Manchester's Neglect Strategy. Partners within Manchester's Safeguarding Partnership are working together to ensure that practitioners are equipped to identify and respond appropriately when neglect is identified as a reason for obesity.

7.2 The Healthy Schools team have developed an Obesity Safeguarding Pathway and Assessment Tools. These were launched in October 2018 in response to actions from a serious case review where obesity through parental neglect was a significant risk to the health of the child.

7.3 Safeguarding training around obesity has taken place, supporting practitioners to identify obesity through neglect and have 'difficult' conversations around weight.

8.0 Reducing Infant Mortality

8.1 Infant mortality is an indicator of the overall health of a population. It reflects the relationship between the causes of infant mortality and upstream determinants of population health, such as economic, social and environmental conditions.

8.2 Infant mortality is defined as deaths that occur in the first year of a child's life.

The infant mortality rate is the number of deaths at ages under one per 1,000 live births. Stillbirths are not normally counted as infant deaths and are not included in the calculation of the infant mortality rate, however some of the factors that contribute to stillbirths may also be contributing factors in infant deaths.

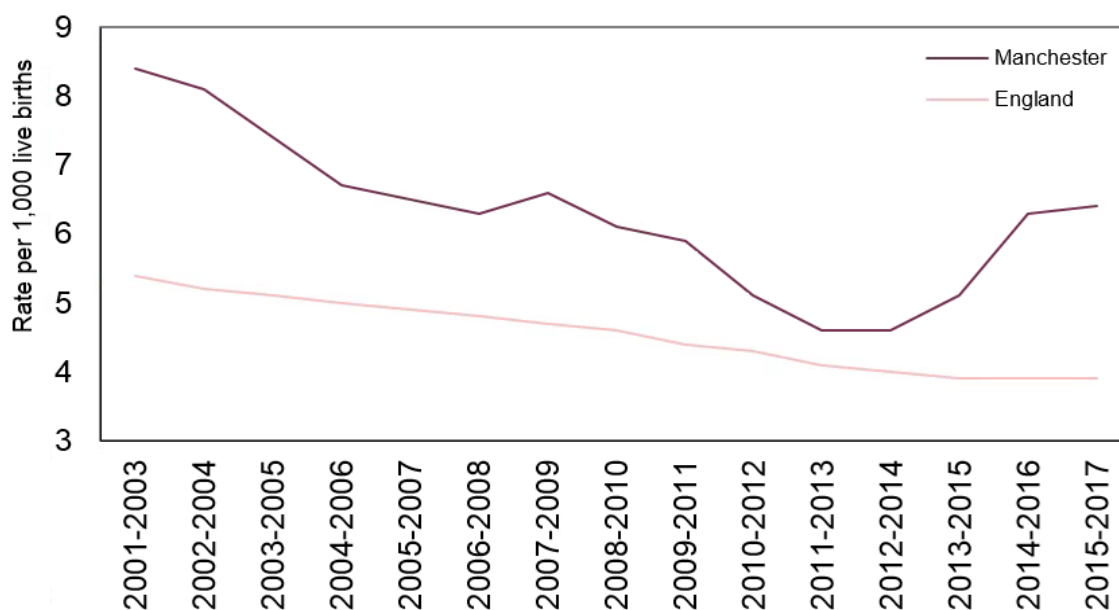
- 8.3 A draft strategy to reduce infant mortality in Manchester was endorsed by Children and Young People Scrutiny Committee and approved by the Health and Wellbeing Board in January 2019. The Manchester Reducing Infant Mortality Strategy can be found by following this link:
https://secure.manchester.gov.uk/downloads/download/7002/reducing_infant_mortality_strategy

The strategy was launched at three events across the city in March 2019.

9.0 Patterns and trends in infant deaths

- 9.1 Following a long period of year-on-year reductions, Manchester saw a concerning increase in three year infant mortality rates since 2011-13 (see Graph 7) Manchester's infant mortality rate for 2015-17 is 6.4 per 1000 live births compared to an England rate of 3.9.

Graph 7 - Infant Mortality Rate per 1,000 live births (2001 - 2017)



Source: Office for National Statistics © Crown Copyright 2018

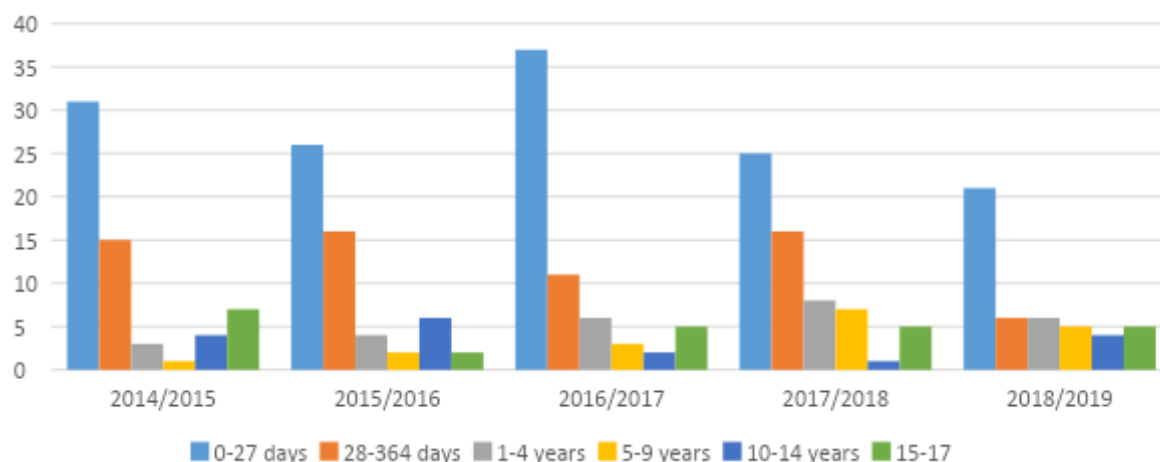
- 9.2 Data from the Office of National Statistics (ONS) shows single year infant mortality data for 2018 for Manchester compared to England (see Table 2).

Table 2 - Infant Mortality Data for 2018 - Manchester and England

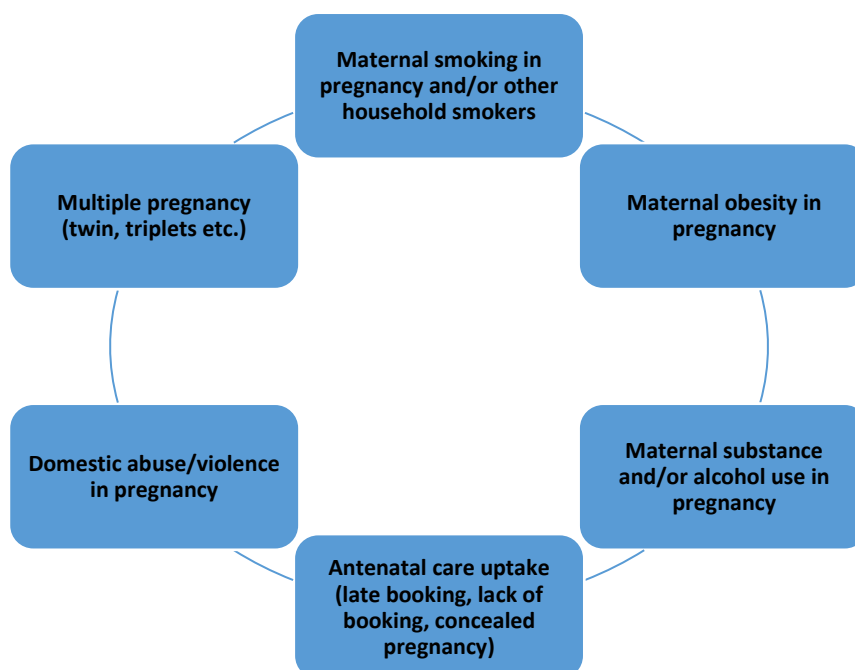
| Infant age | Manchester | | | | England | | | |
|------------------------------|------------------------|--------------------------------------|-----------------------|-------|------------------------|--------------------------------------|-----------------------|-------|
| | Total number of deaths | Mortality rate per 1,000 live births | 95% Confidence limits | | Total number of deaths | Mortality rate per 1,000 live births | 95% Confidence limits | |
| | | | Lower | Upper | | | Lower | Upper |
| Perinatal (under 7 days) | 56 | 7.7 | 5.9 | 10.0 | 3,918 | 6.2 | 6.0 | 6.4 |
| Neonatal (7 - 28 days) | 29 | 4.0 | 2.8 | 5.7 | 1,765 | 2.8 | 2.7 | 3.0 |
| Postneonatal (28 - 365 days) | 6 | 0.8 | 0.4 | 1.8 | 684 | 1.1 | 1.0 | 1.2 |
| Infant (under 365 days) | 35 | 4.8 | 3.5 | 6.7 | 2,449 | 3.9 | 3.8 | 4.1 |

- 9.3 The total number of infant deaths has fallen from 41 in 2017 to 35 in 2018 - equivalent to a reduction in the infant mortality rate from 5.5 per 1,000 in 2017 to 4.8 per 1,000 in 2018. These are figures for a single calendar year so we would naturally expect there to be some random year-on-year variation.
- 9.4 Whilst the most recent unpublished figures have yet to be validated (2016-18), it is hoped that the recent increase has started to tail off.
- 9.5 Child Death Overview Panels (CDOP) collect and review information about each child death in a local area in order to build a rich and detailed picture of themes and patterns and inform local strategic planning to reduce harm and promote better outcomes for children in the future.
- 9.6 Graph 8 below shows the Manchester CDOP cases closed by age at time of death between 2014 and 2019. Of the total 47 cases closed (2018/2019), a large proportion of the deaths occurred in the neonatal period (<28 days of life) accounting for 45% (21) of the total cases closed. A further 6 (13%) infants died before their first birthday (28-364 days of life), highlighting 58% (27) of the deaths occurring in the first year of life. Figures were the same for Greater Manchester, with 42% of all closed cases being neonates with 61% under the age of one. This remains a year on year trend as is the case across Greater Manchester CDOPs, highlighting infants under the age of 1 as the most vulnerable age group.

Graph 8 - Manchester CDOP cases closed by age at time of death (2014/2019)



- 9.7 Of the 26 infant deaths (0-364 days), 12 (46%) had one or more modifiable factors identified in the review. Year on year, infants under the age of one account for the majority of modifiable factors identified, with the most common factors occurring in the antenatal period such as maternal smoking in pregnancy, maternal obesity in pregnancy and access/uptake of antenatal care services.
- 9.8 Of the 27 infant deaths, the majority of cases were categorised as a perinatal/neonatal event (16, 59%) followed by categorisations of chromosomal, genetic and congenital anomalies (7, 26%) and sudden unexpected, unexplained death. Of the 16 deaths categorised as a perinatal/neonatal event, 94% (15) of infants were born prematurely, with prematurity featuring as the registered cause of death.
- 9.9 When reviewing infant deaths, a number of factors during pregnancy increase the risk to both mother and baby which may also contribute to an early onset of labour thus increasing the vulnerability, ill-health or death of the infant (see Figure 2). All of the associated factors act as a multiplier effect increasing the risk of prematurity, or that the infant may not be born in the best possible condition.

Figure 2 - Infant deaths and risk factors in pregnancy

- 9.10 Of the 27 infant deaths, 8 (30%) mothers stated that they were smokers at the time of booking and smoked during pregnancy. Smoking in pregnancy has well known detrimental effects for the growth and development of the baby and health of the mother. On average, smokers have more complications during pregnancy and labour, including bleeding during pregnancy, placental abruption and premature rupture of membranes. Smoking during pregnancy can cause serious pregnancy-related health problems. These include complications during labour and an increased risk of miscarriage, premature birth, stillbirth, low birth-weight and sudden unexpected death in infancy.
- 9.11 Of the 27 infant deaths under the age of one, 6 (22%) were recorded as a multiple pregnancy (5 deliveries resulting in the death of twin one, twin two or both) all of which were born prematurely. Unfortunately, a number of these pregnancies also resulted in a late foetal loss (<24 weeks gestation) or stillbirth (>24 weeks).
- 9.12 Another risk factor highlighted by the Manchester CDOP was mother's increased body mass index (BMI) during pregnancy. For most adults, an ideal BMI is in the 18.5 to 24.9 range (healthy weight range). Of the 16 deaths categorised as a perinatal/neonatal event, the mothers' BMI was recorded in 15 cases. 7 (47%) mothers had a healthy BMI and a collective total of 8 (53%) mothers were recorded as either overweight, obese or severely obese at time of booking.

10.0 Summary of Manchester Reducing Infant Mortality Strategy

- 10.1 The causes of infant mortality are complex and interrelated. The strategy is organised and simplified under a number of key themes however it is recognised that this belies the complicated system wide nature of this priority.

The strategy spans five years from 2019 - 2024, allowing time for outcomes to be realised.

10.2 The five priority themes and objectives for the strategy are summarised below:

| Priority Theme | Objectives |
|--|--|
| Quality, safety and access to services | <ul style="list-style-type: none"> ● Increase engagement with antenatal services - promoting the benefits of antenatal care. ● Appropriate assessment and referral during pregnancy and support during birth. ● Improve take up of flu vaccinations for pregnant women. ● Genetic counselling / genetic literacy for individuals and communities with a need. ● Raising awareness about IVF treatment outside UK. |
| Maternal and infant wellbeing | <ul style="list-style-type: none"> ● Support women to stop smoking. ● Support smoke free homes. ● Support maternal mental health and wellbeing. ● Reduce maternal obesity and improving nutrition. ● Encourage and support breastfeeding. ● Alcohol and substance misuse support in pregnancy and postnatally. |
| Addressing the wider determinants of health | <ul style="list-style-type: none"> ● Support efforts to reduce and mitigate against poverty (the most important determinant of a child's health). ● Housing - focus on the private rented sector to ensure housing is safe and warm and meets basic standards for mother and baby. ● Identify and address inappropriate environments. ● Work with Homeless Families Services to support vulnerable women and infants. |
| Safeguarding and keeping children safe from harm | <ul style="list-style-type: none"> ● Continue to educate on safe sleeping and supporting those most vulnerable with additional help. ● Help parents to keep a safe home environment. ● Prevent unintentional injuries (e.g. scolds and falls). ● Reduce the damage of abusive head trauma. ● Support pregnant women / mums experiencing domestic abuse. |
| Providing support for those bereaved and affected by baby loss | <ul style="list-style-type: none"> ● A system-wide approach to making things as easy as possible for bereaved families. ● Increase knowledge about bereavement services to improve signposting. ● Strengthen pathways to ensure people who have had a loss receive enhanced support for their next pregnancy. ● Increase the skills and confidence of the wider workforce to talk about bereavement. |

- | |
|--|
| <ul style="list-style-type: none"> • Minimum standards of care for bereavement support. |
|--|

10.3 A Reducing Infant Mortality Steering Group has been established to coordinate and oversee the implementation of the strategy. This group reports to the Start Well Board, linking work into the Children and Young People's Board.

11.0 Progress on delivering the Reducing Infant Mortality Strategy

A range of work is taking place across services to support the strategy and a summary of key projects, services and programmes is highlighted.

11.1 Preventing Abusive Head Trauma

A new programme to prevent abusive head trauma in infants called ICON has recently launched city wide following a successful pilot last year in South Manchester. ICON stands for Infant Crying is Normal, Comforting methods can help, It's **OK** to walk away, **Never**, ever shake a baby. The programme targets prospective and new parents with consistent messages about coping with a crying baby and keeping them safe at various 'touch points' including health visitor appointments, midwife visits and birth registration. Manchester is an early adopter of this programme which was launched in Hampshire and there is an aspiration for this to be adopted nationally.

11.2 Greater Manchester Smoke Free Pregnancy Programme

This programme aims to reach a target of no more than 6% of women smoking at delivery by 2021, and ultimately for no woman to smoke during her pregnancy. The programme has been launched across Greater Manchester in phases and all three hospitals are now implementing it. Key programme elements are carbon monoxide (CO) monitoring of all pregnant women at booking with all midwives specially trained), and rapid referral for specialist ongoing stop smoking support, and a risk-perception interview for those who have not quit at first scan. Early indications are that the programme is achieving positive outcomes and work is underway to develop a model to sustain the programme once the initial project funding comes to an end.

11.3 Our Manchester First 1000 Days Fund

11.3.1 A £1.1 million targeted fund for projects supporting the first 1,000 days priority of the population health plan launches during October 2019. This fund will support projects that:

- Increase, in a sustainable way, women and family support networks in their community and their use of voluntary and statutory sector support services.
- Increase the quality and quantity of social and family connections in a way that is helpful and can be maintained.
- Promote partnerships and networks to support the above approaches.

11.3.2 Only organisations already funded through the following three grant programmes will be eligible to apply for funding as the lead organisation:

- Our Manchester Voluntary & Community Sector (General Fund),
- Young Manchester (Youth & Play Fund),
- Cultural Partnership Agreement grants programme.

11.3.3 It is hoped that projects awarded funding will directly contribute to the delivery of the strategy.

11.4 Safe Sleeping Emergency Equipment Fund

The Safe Sleeping Emergency Equipment Fund is provided through the Manchester Population Health Team and is intended to ensure that essential equipment and supplies are available for pregnant women and parents at times of emergency. The fund has been established to support specific staff groups working with very vulnerable women and infants.

11.5 Housing and Infant Mortality Work

Poor housing conditions are an important determinant for infant mortality. Following a presentation of the strategy to the Connecting People Forum of Manchester Housing Providers Partnership, work is underway to develop specific guidance for housing providers on how they can support the strategy. Work is also taking place to reflect relevant issues about infant mortality into the emerging private rented sector strategy and to explore how relevant standards could be incorporated into a revised rental pledge or charter.

11.6 Healthier Weight Before, During and After Pregnancy - Public Health England Pilot

11.6.1 Manchester is participating in piloting a consistent evidence-based messaging approach for healthcare professionals to support conversations on healthier weight before, during and after pregnancy. Public Health England will pilot a scheme to embed the systematic and consistent delivery of healthier weight conversations through universal visits mandated as part of the Healthy Child Programme, making use of a published set of training tools providing evidence-based healthier weight messages.

11.6.2 An academic team from University of Teesside has been commissioned to support this work. The academic team will work with Manchester providers to consider how best they can target resources in order to address local needs and priorities, considering the health inequalities associated with maternal obesity.

11.6.3 Delivery of the pilot will be used to develop a suite of resources, including local practice examples that can be used to share learning and support the wider system to embed approaches to enable health and care professionals to have healthier weight conversations with women before, during and after pregnancy.

11.7 Peer Learning

Manchester Population Health Team has established links with public health colleagues in Sheffield and Bradford to develop a peer learning group. Both areas share similar challenges to Manchester and it will be helpful to share best practice and learning between the cities.

11.8 Vulnerable Babies Service

The Vulnerable Babies Service, provided by Manchester University NHS Foundation Trust, was established in 2004 to address the rising number of sudden infant deaths in the city. The service works with and takes referrals from professionals and volunteers who work with parents and babies and provides targeted support and case planning for families with additional needs such as substance misuse, a previous unexplained death of a child, homelessness, late booking into antenatal care.

11.9 Saving Babies Lives Care Bundle

11.9.1 The Saving Babies' Lives Care Bundle, developed by NHS England, is a group of actions for maternity services to reduce stillbirths. For Manchester this approach was introduced first into North Manchester General Hospital and has now been implemented across all three hospital sites in Manchester. The care bundle has five elements. These are:

- Reducing smoking in pregnancy.
- Closer monitoring of fetal growth restriction.
- Raising public awareness of monitoring reduced fetal movement.
- Effective fetal monitoring during labour.
- Reducing pre-term birth.

11.9.2 National evidence shows a reduction of a fifth in stillbirths in Maternity Units where the care bundle has been implemented.

11.10 Supporting pregnant women experiencing domestic violence and abuse
Domestic violence is a risk factor for infant mortality and often starts or intensifies during pregnancy. Specialist Independent Domestic Violence Advisers (IDVAs) are based within Maternity Services to provide direct support to women experiencing domestic violence and to train and advise midwives.

12.0 Conclusion

12.1 Reducing infant mortality and tackling childhood obesity are two of the biggest challenges that Manchester needs to address. There is commitment from all partners to work together on these issues with resources and energy going into this work. The increase in child poverty in the city and the complex challenges faced by families, coupled with the increase in child population, makes the task to reduce health inequality and improve health outcomes for our children more difficult.

- 12.2 Manchester's Reducing Infant Mortality Strategy has been supported by all partners. There is strong leadership from the Population Health Team and multi-agency steering group to deliver actions against the strategy. It is hoped that the latest data (waiting validation) is correct in showing a halt to our trend of increasing infant mortality rates. There is a strong commitment from all partners to not only halt the trend but to reverse it and see real reductions in Manchester's infant mortality rate.
- 12.3 The revised Manchester Healthy Weight Strategy will take a whole system approach to obesity, with multiple actions across all parts of the system. This includes changes to food, physical activity and the social environment and support for changes to individual behaviours across a whole population. New models of service provision to support children and their families to maintain a healthy weight are being piloted and developed. Partners are working together in the city to ensure there is a co-ordinated approach to promoting healthy weight and to supporting families where obesity is affecting a child's health and wellbeing.

**Manchester City Council
Report for Information**

Report to: Children and Young People Scrutiny Committee – 6 November 2019

Subject: Ghyll Head Outdoor Education Centre

Report of: Director of Education
Strategic Director (Neighbourhoods)

Summary

Ghyll Head has been offering residential outdoor education since 1967 to largely Manchester Schools, over the last few years maintaining uptake from these schools has become more challenging, with occupancy operating at around 50%.

The Council's Parks, Leisure, Youth and Events Team have undertaken a review of the contractual arrangements with One Education for the operation of the centre, this has resulted in an opportunity to work more closely with MCRactive and to progress a “step in” operating arrangement with Greenwich Leisure Limited (GLL) for a 12 month period, with the option to extend and to be a variation to the existing GLL leisure contract. This will enable the Council to stabilise the offer and make improvements, whilst considering the future long term options.

The priority for change is to ensure Manchester schools continue to access a residential experience through the outdoor education offer at the centre. This proposal will also see an enhanced offer for schools that will contribute to pupils outdoor learning which can influence how young people behave and the lifestyle choices they make in the future.

This report sets out the work that has been undertaken to examine the option of progressing a new operating arrangement for Ghyll Head as part of the Council's wider Leisure contract GLL.

Recommendations

That members of the committee

- 1) Note the content of this report.
- 2) Support the proposal to recontract the operation of the centre to Greenwich Leisure Limited under a variation to the existing leisure contract

Wards Affected: All

Environmental Impact Assessment - the impact of the issues addressed in this report on achieving the zero-carbon target for the city

The capital development programme will deliver energy efficiencies on operating the main house and bungalow.

| Manchester Strategy outcomes | Summary of how this report aligns to the OMS |
|---|--|
| A thriving and sustainable city: supporting a diverse and distinctive economy that creates jobs and opportunities | Increased participation in outdoor adventurous activity contributes to the economy of the city whilst new programmes in the city will attract new participants which can encourage new investment and funding in the city which will lead to an enhanced and expanded offer for our residents |
| A highly skilled city: world class and home grown talent sustaining the city's economic success | This report outlines how outdoor adventurous activity contributes greatly to health and fitness and continuing participation in outdoor pursuits, it also encourages the maintenance of a healthy lifestyle into adulthood. Active learning and adventure outdoors introduces young people to the environment in a way which develops an understanding and appreciation. |
| A progressive and equitable city: making a positive contribution by unlocking the potential of our communities | Giving residents and school children the opportunity to access outdoor adventurous activity in a residential setting that is set in a unique environment outside of the city. Contributing to individual's life experiences and creating an appreciation for the outdoors. |
| A liveable and low carbon city: a destination of choice to live, visit, work | This report describes work towards ensuring that access to a varied cultural, leisure & recreational offer that has an impact on supporting community wellbeing, and maintaining a healthy lifestyle through lifelong participation back in the city |
| A connected city: world class infrastructure and connectivity to drive growth | Access to the Lake District National park connecting residents and school children to the outdoor experience |

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Background documents (available for public inspection):

None

1.0 Introduction

1.1 This report sets out the work that has been undertaken to examine the option of progressing a new operating arrangement for Ghyll Head as part of the Council's wider Leisure contract with Greenwich Leisure Limited (GLL).

2.0 Background

2.1 Ghyll Head is owned by Manchester City Council and is located in Cumbria with facilities on the edge of Lake Windermere. The site has been offering residential outdoor education since 1967 to largely Manchester Schools. The Centre has been a key part of the Council's Education offering, providing support for learning outside the classroom.

2.2 For over 40 years Ghyll Head benefited from many Manchester schools being governed by the Local Education Authority. This ensured that access to Ghyll Head for the National Curriculum Outdoor Residential Experience at key stage 2 was subsidised through the dedicated schools grant. In recent years, changes to schools funding and the growth in independent providers has resulted in some schools making different decisions about who supports them with outdoor learning. In response to this, Ghyll Head has evolved into a trading service and this has been overseen by One Education since 2010. Whilst this arrangement has stabilised the operation of the Centre, it remains a challenge to attract new schools to take up the offer at Ghyll Head and the business plan still requires assistance from the Council to ensure that the facility is viable.

2.3 The current financial arrangement with One Education is that Children's Services pay a fixed management fee of 12.5% of income, capped at £70K per annum. There is a division of responsibility for the maintenance of the assets and theoretically the replacement of life expired items could be covered by revenue income surplus, however to date surpluses haven't been realised.

2.4 The Centre is set with 17 acres located within its own grounds, overlooking Lake Windermere. It is believed that the main building was originally constructed in 1850 as a manor house with an extension added in circa 1900. In recent years the property has been used as an outdoor adventure centre and consists of bedrooms, bathrooms, commercial kitchen, offices and storage areas. Several sheds, greenhouses and a climbing wall are also located within the grounds.

2.5 The main building can accommodate up to 52 people for residential use and there is a fully accessible bungalow that can accommodate 16 people. The main house is tired and needs considerable investment to upgrade the facilities in order to compete with other educational facilities on offer to schools.

2.6 The detached bungalow provides accessible accommodation for 16 people in a single storey building with a meeting room/classroom, it's in poor condition and in need of decoration.

2.7 The old boathouse is in poor condition and comprises of changing rooms, classroom on the first level and boat storage on the lower level.

2.8 The new boathouse is a purpose built 3 store new build circa 2011/12 and is in good condition. Funding has been allocated to replace the wooden jetty through the Asset Maintenance Programme (AMP). The boathouse offers a meeting room/classroom, changing facilities and access to the lake.

2.9 The centre is currently operating at approximately 50% occupancy, the current layout of rooms in the main house only allows one school booking at a time, which in turn reduces the number of programmes that can be delivered.

2.10 The staffing structure comprises of 14 permanent employees and 17 casual/seasonal instructors.

2.11 Numerous Manchester schools return to the centre every year due to its unique location that offers a wide range of activities for pupils in contrasting environments, giving them the ability to develop essential life skills and experiences outside of the normal school routine. During the 18/19 Financial Year Ghyll Head worked with 68 MCC schools and 28 MCC Youth/Community organisations, many of which brought groups on more than one occasion. The Centre worked with 3851 individual young people, giving them the opportunities to develop essential life skills and have experiences outside of the normal school routine.

2.12 There is a vast choice of activities which are well organised and delivered by qualified education staff giving pupils the opportunity to be independent and try new activities. All of the equipment is provided and is of a high quality giving schools assurances that activities are delivered in a safe, structured environment. Although the centre has some immediate challenges with the buildings, the quality of the setting and activities are still held in high regard by many schools. The centre is accessible and has developed expertise in providing outdoor education experiences for children with special educational needs and disabilities (SEND) and is used by a number of Manchester special schools. In recent years it has also provided short breaks for children with SEND with their parents/carers.

2.13 Whilst each course is tailored to the desired needs of each group, the underlying themes of raising self-esteem, promoting tolerance, developing communication and problem-solving skills all help to deliver the Council's 'Learning through Adventure' and 'Skills for Life' strategies. A number of schools use the Centre to enhance their curriculum offer for example running maths, english and science revision weekends, GCSE/BTEC P.E outdoor modules and A-level geography field study courses. The Centre has been involved in the delivery of DofE and NCS programmes and provides workforce development opportunities in the form of Outdoor NGB skills and coaching courses.

3.0 Current Position

3.1 With the exception of the boat house, the various buildings have benefited from limited capital investment over the last ten years. As a consequence the condition of the built assets is poor to satisfactory and the general décor is tired and dated. There is no decoration programme currently in place, with decoration instead

being undertaken on an ad-hoc basis. Internal redecoration was last undertaken in 2008.

3.2 A Condition Survey was undertaken in 2016, which estimates that £770,633 will need to be spent on essential works over the next 8.5 years. These estimates are based on a visual inspection/ condition survey carried out by Atkins on behalf of the Estates Team. Please note that Intrusive Surveys would be required to verify these estimates.

4.0 Capital Proposal

4.1 As a consequence, GLL have reviewed the current business plan for the site and undertaken a full assessment of the operating model, working closely with the staff onsite and their own team who operate comparable venues in the area. GLL's brief was to examine how they could transform the site to ensure that it is financially viable in the long term, without the need for an ongoing subsidy being provided by the Council.

4.2 The assessment undertaken by GLL has revealed that the following items need to be progressed to assist with getting the facility on a more secure financial footing:

- Enhance the current educational and community offer with investment into the main education rooms within the house.
- Review room layouts and usage to increase occupancy – an additional 40 x bed spaces in main house have been identified as deliverable.
- Create more flexible bedroom spaces to ensure that the venue is more attractive to a range of different booking types, including smaller group bookings.
- Create more flexible spaces to accommodate meetings/conferences.
- Introduce new low cost outdoor accommodation for 24 people:
 - 8 x Camping Pods
 - 2 x Camping Huts
 - Log Cabin
- Introduce a new digital solution and online booking capability.
- Develop a broader Marketing Strategy, which not only focuses on strengthening uptake by Manchester Schools, but also focuses on generating alternative uses and increasing occupancy.
- Establish resource sharing arrangements with other GLL facilities in South Lakeland partnership to achieve operation economies.

4.3 The scope of the proposed capital works and the identified essential high priority works have been costed to the value of c.£1.1million subject to further surveys and testing the market.

4.4 On the basis that all of the above capital investment is made into the venue, GLL have developed an 8.5 year revenue business plan forecast, based on a contracting agreement being coterminous with the Council's existing leisure contract. The budget projection shows income increasing to £1.048M and expenditure increasing to £984k by year 9 – generating an operating surplus of £63k. Overall the

projections show the venue becoming sustainable by year 3, with the first 2 years operating with a small deficit. Over the term a total net surplus of £225k is forecast which will be reinvested into the centre.

4.5 The transition to GLL would see a reduction in the current contract fee of £595K over the term of the contract on Children's Services budget which has remained a budget pressure. In addition, the Council would avoid c.£770k of AMP spend over the same period, however, it should be noted that there is no budget allocated within the AMP to cover these costs. The savings for the Council over 8.5 years are summarised below

| Reduced Costs and Savings | |
|--|-------------------|
| Current fee arrangements (One Education) - Multiplied over 8.5 years | £595,000 |
| GLL net operating surplus (over 8.5 years sinking fund) | £225,867 |
| AMP costs avoided (over 8.5 years) | £770,633 |
| Total Savings | £1,591,500 |

5.0 Controlling Risk

5.1 It is proposed that the Council's Parks, Leisure, Youth and Events Team working closely with MCRactive will progress a "step in" operating arrangement with GLL (for a 12 month period, with the option to extend to be coterminous with the existing GLL leisure contract). This will enable the Council to stabilise the offer and make improvements, whilst considering the future long term options. The rationale behind identifying GLL to step into the operation of the site is that:

- GLL currently have an operating contract with the Council for various facilities where the Council retains control over pricing, programming and building modifications. The Council also has a robust service specification in place which can be adjusted for Ghyll Head to safeguard the outcomes for Manchester Schools and residents and therefore, substantially mitigating key risks.
- The Council has effective monitoring arrangements in place with GLL, which will ensure that progress is closely tracked.
- GLL operate other facilities in the Lake District, which will enable outcomes to be maximised and economies of scale to be achieved.
- GLL oversee the management of Debdale Outdoor Centre - adding Ghyll Head to the contract will enable children & young people who experience a residential opportunity in the Lake District to access further outdoor adventurous activity back in the city on a regular basis, either on a recreational basis or through a clear progression pathway from an outdoor adventure experience to accredited courses, volunteering opportunities and a sustained interest in outdoor adventurous activity.

5.2 It is recognised that outdoor adventurous activity contributes greatly to health and fitness and continuing participation in outdoor pursuits, it also encourages the maintenance of a healthy lifestyle into adulthood. Active learning and adventure outdoors introduces young people to the environment in a way which develops an understanding and appreciation. For this reason, it is proposed that Manchester schools access will be protected through a booking protocol that will protect prices and give priority to Manchester schools over all other usage.

5.3 The business plan will permit other bookings/activities outside of school use such as public lettings and conferencing. However, these will be targeted at times which are currently unoccupied, such as at weekends and outside of term time.

5.4 It is proposed that a Stakeholder Board is established to oversee and govern the management of the centre, representative would be invited from Education & Leisure Services and Manchester Secondary, Primary & Special Schools. It is also proposed that a profit share arrangement is agreed with GLL where the Council's share of any profit is ring-fenced for reinvestment back into the site, regardless of the performance of the rest of the contract.

6.0 Conclusion and Next Steps

6.1 The review undertaken by GLL demonstrates that there is strong growth potential for Ghyll Head if the facilities are developed to modern standards. GLL are prepared to operate these facilities on either a short term or long term basis and they are prepared to underwrite the revenue projections and insulate the Council from any ongoing revenue risk. This would generate the Council a saving of c.£1.59M over the next 8.5 years*. To achieve this level of saving, the Council would be required to invest £1.1M in capital, any investment would be subject to approval through the Council's capital checkpoint process.

6.2 Under this new arrangement GLL can build on the past successes of the schools residential programme and develop an enhanced offer that will grow participation and encourage Manchester schools to choose Ghyll Head as their first choice for their outdoor education experience.

6.3 If approval is granted the centre will be added to the existing leisure contract with GLL by way of variation, which will end in 2028 unless agreed earlier by either party.

6.4 MCRactive will manage the contract through the existing leisure facilities contract arrangements. GLL South Lakeland Partnership will be the operator.

6.5 GLL will undertake the capital works and MCC Capital Programmes will oversee this. There will be a division of responsibilities for the on-going maintenance of the assets in line with the current agreement and MCC Estates will manage the Asset Management Programme.

The next steps are as follows:

- Secure the proposed capital funding

- Prepare CP1 submission.
- Progress dialogue with staff affected.

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Manchester City Council Report for Information

Report to: Children and Young People Scrutiny Committee - 6 November 2019

Subject: Youth and Play Services - Young Manchester

Report of: Director of Neighbourhoods

Summary

This report provides an overview on the progress of Young Manchester, an independent youth and play charity, and its contract with the Local Authority to commission the city's Youth and Play Fund Programme.

The paper presents an update on progress made since the establishment of the fund in April 2018, focusing on outcomes for children and young people and the growth and development of the city's youth and play sector.

Recommendations

Members are asked to note and comment on the content of the report.

It is also recommended that a further report be brought back to members in November 2021, which focuses on qualitative & quantitative data, evidence of impact, outcomes and young people's feedback relating to the Youth and Play fund 2020/2022.

Wards Affected: All

| |
|---|
| Environmental Impact Assessment - the impact of the issues addressed in this report on achieving the zero-carbon target for the city |
|---|

| |
|--|
| No assessment has been undertaken at this stage. |
|--|

| Manchester Strategy outcomes | Summary of how this report aligns to the OMS |
|---|---|
| A thriving and sustainable city: supporting a diverse and distinctive economy that creates jobs and opportunities | Through the city's varied youth offer, young people have opportunities and access to activities which contribute towards their personal, social and economic wellbeing, preparing them for adulthood, and being work ready. |
| A highly skilled city: world class and home grown talent sustaining the city's economic success | Through the city's varied youth offer young people have opportunities to succeed in education and employment, that create opportunities for young people to increase aspirations, achieve and gain economic independence. |

| | |
|--|---|
| | <p>Young people have access to youth and play provision within their neighbourhoods which provides opportunities to develop their life skills they need to succeed. Including: Communication, problem solving, teamwork, self-belief and self management</p> |
| A progressive and equitable city: making a positive contribution by unlocking the potential of our communities | <p>Young people have opportunities which enable them to think progressively and build resilience underpinned by the principles of equality and acceptance.</p> <p>Young people have access to good quality youth and play provision within their neighbourhoods which encourages a sense of belonging, develops their identity and ensure their voices are heard</p> |
| A liveable and low carbon city: a destination of choice to live, visit, work | <p>The youth and play fund will promote opportunities to reduce, reuse and recycle, contributing towards reducing our carbon footprint alongside working together with schools, youth groups, Manchester Youth Council and other organisations to tackle Climate Change and the impact it's having on future generations</p> |
| A connected city: world class infrastructure and connectivity to drive growth | <p>Young people are listened to, valued and connected across their neighbourhoods and city.</p> <p>Young people's achievements and successes across the City are celebrated.</p> <p>Young people inform continuous improvement and are involved in service design, delivery and governance.</p> <p>Young people receive the support they need to participate, ensuring representation of the full diversity of local people, and those who may not otherwise have a voice</p> |

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Background documents (available for public inspection):

The following documents disclose important facts on which the report is based and have been relied upon in preparing the report. Copies of the background documents are available up to 4 years after the date of the meeting. If you would like a copy please contact one of the contact officers above.

Children & Young People's Scrutiny Committee - 8th January 2019 - Youth & Play Services
 Young & Play Funding Summary - 2018-2020

1.0 Introduction

- 1.1. Young Manchester is Manchester's Independent Youth and Play Trust, taking the form of a Charitable Incorporated Organisation (CIO). Young Manchester was established by the Local Authority and a partnership of voluntary and private sector organisations. It was officially launched in November 2017.
- 1.2. The Council has worked closely with Young Manchester to create a vision which ensures "that every child and young person in Manchester can thrive and realise their full potential through outstanding opportunities". The charity works closely with the Council, voluntary sector and other stakeholders to grow investment in Manchester's children and young people. They work to ensure that all children and young people can access everything that the city has to offer.
- 1.3. The Council contracts with Young Manchester to provide commissioned Youth and Play Services in Manchester. The current contract for delivery runs from April 2018 to March 2020 with a total value of £2.88m
- 1.4. Young Manchester's role goes beyond commissioning services. Their unique position enables them to work in partnership with the sector, providing support, guidance, training and partnership development alongside funding.

"Young Manchester is not just seen as a funder, but as a genuine partner. As lead partner, there is a belief that even when things haven't gone to plan that this information is not held back from Young Manchester and that it is seen as a learning opportunity. There is a shared belief and driver between Young Manchester and our Partnership about providing a first class service for young people." – feedback from lead partner on the Youth and Play Fund.
- 1.5. This report provides an update on progress on the Youth and Play Fund, and the relevant wider context of Young Manchester's work.

2.0 Background – The Youth and Play Fund

- 2.1. Young Manchester's Youth and Play Fund provides funding for youth and play provision across the city, covering all 32 wards. The programme is funded by the Local Authority (with a grant of £2.88m) between April 2018 and March 2020.
- 2.2. Additional funding of £2m was secured from the #iwill Fund (a national funding programme by the National Lottery Community Fund and the Department for Digital, Culture, Media and Sport).
- 2.3. The combined fund seeks to ensure that all children and young people across the city are able to lead happy, healthy, safe and successful lives, in line with the Our Manchester Approach and Our Children priorities.
- 2.4. The fund has made grants to 21 lead partners, with 58 organisations funded overall to provide services across the city.

3.0 Impact and outcomes

3.1. Since April 2018, Young Manchester's partners on the Youth and Play Fund have reported that they have reached over 20,000 children and young people across the city.

3.2. The fund has supported significant levels of youth work provision across the city. In many cases targets have been exceeded. For example:

- In Wythenshawe the partnership delivered 984 sessions in the first year
- Barlow Moor Community Association engaged 615 children and young people in the first year of delivery, against a two-year target of 800
- The A6 Partnership engaged 924 children and young people, against an annual target of 600
- The Proud Trust supported 1440 young people in the first year, against an annual target of 800

3.3. The fund aims to provide a varied and inclusive offer. Provision includes open access youth clubs, exciting adventure playgrounds and innovative social action programmes.

The fund supports organisations to reach out to more children and young people through arts and culture (e.g HOME, Odd Arts), sport (e.g. City in the Community, Active Communities Network) and specialist services (e.g. 42nd Street, The Proud Trust).

3.4. Delivery partners consistently report that provision is increasing opportunities for children and young people and having positive impacts on their lives.

Young Manchester's own assessment of current provision is that it provides a range of quality opportunities. Partners are demonstrating expertise in their practice, and creativity in their delivery, at a time when there is huge demand for their services.

Manchester Metropolitan University have been supporting the evaluation of youth service delivery in Manchester. They have reflected that:

"All the youth and play projects we visited practise excellent youth work in different ways. Each organisation has a rich history working in, and with their community and ensuring children and young people have access to spaces and projects that can support and nurture them in their everyday lives, and for the future. Their use of Young Manchester funding to support and maintain this practice has ensured that social action, skills development, and safe spaces can be prioritised."

3.5. Young Manchester, in partnership with the Council seeks to support work in communities. This approach prioritises local knowledge and expertise, supporting the strengths of local organisations.

The A6 Partnership (led by M13) have reflected on why they feel their work is successful:

“We have been successful due to our community-rootedness, and our staff who work hard at initiating and generating our own contacts through being consistently present in our communities where children and young people are; using a combination of detached youth work, outreach work and child-led / young person-led activities and projects, based in locally-accessible buildings and venues of young people’s choice.”

- 3.6. Projects often work with small groups of children and young people in a community over a long period of time. They use youth work principles to build strong relationships and increase confidence and skills. All partners are working towards ensuring children and young people are happy, healthy, safe and successful.

Examples include:

- A project led by Barlow Moor Community Association (BMCA) saw young people identify and discuss issues in their community that were important to them before being able to implement changes with the support of their local councillors. As a result of this project young people designed a mural to celebrate local heritage which is now in public view.
- Greater Manchester Youth Network (GMYN) partnered with Projekts SkatePark and Manchester Deaf Centre to deliver a city-wide programme of activities to support young people to engage in social action and enterprise through schools. The project’s success has been down to the combination of quality youth work practice and a strong emphasis on personal development and progression. The project evaluation showed that young people felt empowered in making positive choices and decisions about future engagement.

For example, students were able to repurpose wood from the Skatepark refurbishment into products, such as clocks, keyrings and storage boxes which then went on to be sold in the skatepark shop.

- Organisations such as M13 have demonstrated huge success through projects which support youth leadership and empowerment. The Older Lads Group has seen young men aged 15-19 years from different communities beginning young leader training. M13 have highlighted the group’s commitment to each other and the wider community as something that they are particularly proud of.
- 3.7. Many organisations provide a range of support services alongside youth and play activity, and are central to their communities. This includes one-to-one and family support. In the past year partners have supported families to access food banks, supported issues with housing and supported access to employment for young people.

- 3.8. Through the Youth and Play Fund, over 7,000 children and young people have been involved in Youth Social Action. Figures on Youth Social Action are growing quarter on quarter, suggesting that more children and young people are engaging in activities in their communities, and that Youth Social Action is an increasingly important part of the youth and play offer in Manchester.
- 3.9. A focus on Youth Social Action has influenced how youth and play delivery partners, and children and young people themselves, engage with their communities. This includes:
- More children and young people taking on leadership roles e.g. as 'Junior Playworkers', directly supporting other young people to access and engage with local provision, supported by Manchester Young Lives. In April 2019 there were 95 Junior Playworkers, who all receive training, advice and support, allowing them to learn new skills, gain knowledge, build confidence and work towards an Award Scheme Development and Accreditation Network (ASDAN) accreditation.
 - Young people have been involved in social action at HOME. Young people directly shape arts and culture provision for young people with additional needs, supported by HOME. HOME have reported that this work has improved their accessibility overall as an organisation
 - Over 1000 young people have been involved in social action across Wythenshawe. In-depth opportunities include young people taking on decision-making roles through local youth forums, and making local funding decisions to help shape their own communities e.g. through the 'Wythy Youth Bank' at Wythenshawe Community Housing Group
- 3.10. As part of a plan to monitor and improve quality, Young Manchester undertakes a number of activities including:
- Quality assurance and support visits occur as part of ongoing face to face engagement with partners. This regular engagement consists of meetings with Lead Partners, visiting sessions and attending events.
 - Investment in, and coordination of, training and sector support, including 1-2-1 tailored and bespoke support as required
 - Development and support of city-wide and local partnerships, including regular network activity
 - Investment in Strategic Leadership for key thematic areas – play, detached youth work, workforce development
 - Convening and administering development in key practice themes including mentoring, leadership and digital skills
- 3.11. Further development and implementation of city-wide outcomes measurement, including a new outcomes framework, is a priority for Young Manchester. Young Manchester will work in close partnership with the Local Authority to ensure that provision is of the highest standard and is consistent across the city, maximising impact and outcomes for children and young people.

- 3.12. Further work is also required to establish shared data management systems, both within local partnerships and city-wide.

4.0 Feedback from children and young people

- 4.1. Young Manchester has sought to ensure that children and young people's voices and experiences are central to the provision of youth and play services, and Young Manchester's own practice. To this end, they have developed a number of activities.
- 4.2. Young Manchester is working in partnership with Manchester Metropolitan University to support young people to evaluate youth and play services in Manchester, establishing a group of 'Youth Social Action Researchers'.

Children and young people participating in qualitative research identified the top five reasons they attend provision are:

- Have fun
- Gain confidence
- Feel safe and supported
- Improve wellbeing
- Support other young people

- 4.3. The reasons children and young people give for attending also provide insights into the benefits of participation in youth projects, including for gaining confidence, feeling safe and supported, and improving wellbeing:

"We put [improve wellbeing] first because we feel like it's important, because when we are all come to here, whatever problems we might have going on outside or if we're down on a certain day, when we come here, it's an escape where we can feel happier." – young person attending provision 4CT/Active Communities Network

- 4.4. The identification of 'supporting other young people' as a reason for attending indicates how this form of social action is being practiced within projects as part of regular activities:

"I want to support other young people like myself. [...] I think, to support other young people in similar situations to us, either now or in the past, and for parents and for professionals involved with them as well. Related to a broad range of mental health issues, which also falls under working on an important issue" – Peer Ambassadors at 42nd Street

- 4.5. Young Manchester has also established a 'Young Ambassadors' programme, to ensure that young people from across the city are directly informing their practice, including future funding decisions. Young Ambassadors have supported recent funding rounds (including the recent Thrive grants programme with Manchester Health and Care Commission) and working alongside Manchester Youth Council, will support the next grant making round for Youth and Play later this year.

This activity is led by two young people employed directly by Young Manchester.

- 4.6. Further work on establishing opportunities for children and young people to have a say on services in Manchester is currently in development, including supporting the development of ward-level and city-wide voice work, and the creation of a 'digital hub' for Manchester young people.

5.0 Further investment in children and young people

- 5.1. Alongside the Youth and Play Fund, Young Manchester has commissioned a number of additional funds which have increased the investment in youth and play services. These include:

- The Positive Engagement Programme (£280,000) - administered by Young Manchester on behalf of Manchester City Council and One Manchester, aims to develop positive and sustained approaches to improving opportunities for children and young people and reduce antisocial behaviour
- Holiday Playschemes (£100,000 per year) – this fund supports free open access play activities across the summer and Easter holidays.
- Outdoor Learning and Adventure (£40,000) – in partnership with the Local Authority and The Outward Bound Trust, this fund supports children and young people from Manchester to undertake outdoor learning and adventurous activities
- MHCC Thrive (£320,000) – in partnership with Manchester Heath and Care Commission, this fund seeks to strengthen the cross sector system of support for children and young people, especially those children and young people with emotional health and wellbeing mental health, learning disability and neuro-disability challenges
- Keeping Children and Young People Safe (£135,000) – in partnership with Manchester Community Safety Partnership, this fund seeks to help keep children and young people safe in Manchester by tackling violence which impacts on young people across the city, informed by a public health approach.
- The GROW Fund (£TBC) – in partnership with the Running Bee Foundation and Bird Consultancy, this fund supports children and young people to realise their passions through small grants to individuals and groups.

- 5.2. Young Manchester have also secured an additional £650,000 investment in the next Youth and Play Fund. This support is through the #iwill Fund (supporting a City of Social Action) and Curious Minds (supporting increasing connections between youth and play and arts and culture in the city).

6.0 Building a national platform for Manchester

- 6.1. Through connections with the Department for Digital, Culture, Media and Sport (DCMS), the National Lottery Community Fund and the John Lyon's Charity, Young Manchester has had opportunities to demonstrate the bold and innovative approach being taken in Manchester at a national level.
- 6.2. This has included presenting the Young Manchester model to government departments, sharing learning and best practice within the sector and supporting the establishment of a national 'Young People's Foundation Trust', of which Young Manchester is a founding member.
- 6.3. Young Manchester is also part of a UK-wide scheme to increase the diversity of trusts and foundations, led by the organisation 2027.

Community Power in Grant Making' is a paid training project that will prepare a brilliant professional from a working class background for a decision making role in the grant-giving sector.

Young Manchester has recently employed a new Grants Officer in this role, who will undertake a 12-month placement with additional support and training. This project is supported by funding from the Our Manchester VCS Investment Fund.

7.0 Youth and Play Fund 2020

- 7.1. In October 2019 Young Manchester and the Council launched the next Youth and Play Fund, which will begin delivery in April 2020.
- 7.2. The new Youth and Play Fund will see continued investment from the Local Authority, renewing the city's commitment to children and young people and demonstrating the value in investing in quality services.

Alongside the Local Authority and partners, Young Manchester will ensure that children and young people aged 5-19 (up to 25 for care leavers and those with additional needs) have access to quality Youth and Play services which are local to them, as well as ensuring that services meet need where it is greatest

- 7.3. The Fund builds on previous investments and provides foundation funding to neighbourhood/place-based and city-wide Voluntary and Community Sector (VCS) partners, as well as support to ensure effective local and city-wide coordinator, capacity building and infrastructure is in place. The fund will:
 - Provide youth and play opportunities for children and young people in every ward.
 - Support and drive quality provision for children and young people.
 - Support and drive the inclusion of all children and young people in youth and play provision.
 - Continue to strengthen partnerships and collaboration.

- Drive a City of Social Action where youth social action is embedded and transforms children and young people's lives.
- Place children and young people's voice and experience at the heart of services.

7.4. The fund will be enhanced by additional investment from the #iwill Fund and Curious Minds. Young Manchester will be seeking additional investment in this fund throughout the duration of delivery, enhancing this foundation investment from the Local Authority.

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**Manchester City Council
Report for Information**

Report to: Children and Young People Scrutiny Committee – 6 November 2019

Subject: Overview Report

Report of: Governance and Scrutiny Support Unit

Summary

This report provides the following information:

- Recommendations Monitor
- Key Decisions
- Items for information
- Work Programme

Recommendation

The Committee is invited to discuss the information provided and agree any changes to the work programme that are necessary.

Contact Officer:

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Wards Affected: All

Background Documents (available for public inspection):

None

1. Monitoring Previous Recommendations

This section of the report contains recommendations made by the Committee, responses to them, if they will be implemented, and if it will be, how this will be done.

| Date | Item | Recommendation | Action | Contact Officer |
|------------------|---|---|--|---|
| 5 September 2017 | CYP/17/40 School Place Planning and Admissions | To request further information on the number of siblings who have been allocated places at different schools. | A response to this recommendation has been requested and will be reported back to the Committee via the Overview report. | Michelle Devine, Interim Head of Access |
| 6 November 2018 | CYP/18/55 Promoting Inclusion and Preventing Exclusion | To request that information on the final destination of pupils who attended the Secondary PRU following permanent exclusion be circulated to Members of the Committee. | A response to this recommendation has been requested and will be circulated to Members by email. | Amanda Corcoran, Director of Education |
| 8 January 2019 | CYP/19/05 Youth and Play Services | To request the needs analysis ranking information for the 32 wards in Manchester. | A response to this recommendation has been requested and will be circulated to Members by email. | Amanda Corcoran, Director of Education |
| 5 March 2019 | CYP/19/15 School Governance Update | To note that the Committee has previously requested a briefing session on the new Ofsted Framework, to be arranged when the details of the Framework are known, and to request that an invitation to this be extended to all Members. | This briefing will take place on 20 November 2019. | Rachel McKeon, Scrutiny Support Officer |
| 19 June 2019 | CYP/19/22 Manchester's Promoting Inclusion and | To request that the figures on fixed-term exclusions from the Secondary PRU this year be circulated to Members of the | A response to this recommendation has been requested and will be circulated to Members by email. | Amanda Corcoran, Director of Education |

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| | Preventing Exclusion Strategy | Committee. | | |
| 19 June 2019 | CYP/19/22 Manchester's Promoting Inclusion and Preventing Exclusion Strategy | To note that the Executive Member for Children and Schools will circulate the date of the Strategy launch event and to request that Members also be provided with information on the national day of Rights Respecting Schools. | A response to this recommendation has been requested and will be circulated to Members by email. | Rachel McKeon, Scrutiny Support Officer |
| 4 September 2019 | CYP/19/32 Minutes | To arrange a visit for Members to Wetherby Young Offenders Institute (YOI) and Barton Moss Secure Care Centre and to note that the former will take place once the new governor is embedded in their role. | The visit to Barton Moss Secure Care Centre took place on 10 October 2019. Details of the visit to Wetherby YOI will be confirmed as soon as possible. | Rachel McKeon, Scrutiny Support Officer |
| 4 September 2019 | CYP/19/33 Annual Report of Manchester Safeguarding Children Board April 2018 – March 2019 | To request that the 'Trapped' video be circulated to Members of the Committee. | This was circulated to Members by email on 1 October 2019. | Rachel McKeon, Scrutiny Support Officer |
| 4 September 2019 | CYP/19/33 Annual Report of Manchester Safeguarding Children Board April 2018 – March 2019 | To request that an extract of the minutes for this item be provided to the Health and Wellbeing Board when they discuss this report. | This recommendation has been completed. | Rachel McKeon, Scrutiny Support Officer |

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| 4 September 2019 | CYP/19/34 Child Sexual Exploitation | To request that a visit to the Complex Safeguarding Hub be arranged for Committee Members. | This visit was postponed. A new date for the visit will be circulated shortly. | Rachel McKeon, Scrutiny Support Officer |
| 9 October 2019 | CYP/19/38 Minutes | To ask the Scrutiny Support Officer to circulate details of the visit to Wetherby YOI to Committee Members. | The Head of Youth Justice is currently liaising with Wetherby YOI regarding this visit and details will be circulated once they are confirmed. | Rachel McKeon, Scrutiny Support Officer |
| 9 October 2019 | CYP/19/39 Skills for Life | To request that the Council work to ensure that, as far as possible, all settings are involved in Skills for Life, including independent schools, and that officers look into how Skills for Life could be incorporated into the contracts when Our Children are placed in non-Council-owned residential settings. | A response to this recommendation will be reported back to the Committee via the Overview report. | Amanda Corcoran, Director of Education |
| 9 October 2019 | CYP/19/40 Attainment Headline Outcomes 2019 (provisional) | To request that the presentation slides from the Ofsted Framework briefing be circulated to all Members of the Council. | The presentation slides will be circulated once they are available. | Rachel McKeon, Scrutiny Support Officer |
| 9 October 2019 | CYP/19/40 Attainment Headline Outcomes 2019 (provisional) | To request that when the validated outcomes at primary and GCSE level are confirmed officers circulate a note to Committee Members with the headline information. | A response to this recommendation has been requested and will be circulated to Members by email. | Amanda Corcoran, Director of Education/ Isobel Booler, Head of Schools Quality Assurance and Strategic SEND |

2. Key Decisions

The Council is required to publish details of key decisions that will be taken at least 28 days before the decision is due to be taken. Details of key decisions that are due to be taken are published on a monthly basis in the Register of Key Decisions.

A key decision, as defined in the Council's Constitution is an executive decision, which is likely:

- To result in the Council incurring expenditure which is, or the making of savings which are, significant having regard to the Council's budget for the service or function to which the decision relates, or
- To be significant in terms of its effects on communities living or working in an area comprising two or more wards in the area of the city.

The Council Constitution defines 'significant' as being expenditure or savings (including the loss of income or capital receipts) in excess of £500k, providing that is not more than 10% of the gross operating expenditure for any budget heading in the in the Council's Revenue Budget Book, and subject to other defined exceptions.

An extract of the most recent Register of Key Decisions, published on **28 October 2019** containing details of the decisions under the Committee's remit is included below. This is to keep members informed of what decisions are being taken and, where appropriate, include in the work programme of the Committee.

Register of Key Decisions:

| Subject / Decision | Decision Maker | Decision Due Date | Consultation | Background documents | Officer Contact |
|---|---|-------------------------|--------------|----------------------|--|
| Capital Investment in schools Ref: 2016/02/01D The approval of capital expenditure in relation to the creation of school places through new builds or expansions. | City Treasurer (Deputy Chief Executive) | Not before 1st Mar 2019 | | Business Case | Amanda Corcoran, Director of Education a.corcoran@manchester.gov.uk |
| Youth Strategy- Youth and Play Commissioning (20196/09/03A) | Executive | 16 Oct 2019 | | Youth Offer Strategy | Lisa Harvey Nebil lisa.harvey-nebil@manchester.gov.uk |

| Subject / Decision | Decision Maker | Decision Due Date | Consultation | Background documents | Officer Contact |
|---|---|-------------------------|--------------|---------------------------|--|
| To agree the Youth Offer Strategy for the next three years and the allocation of funds to Young Manchester to enable the priorities of the strategy to be achieved. | | | | | |
| Q20347 Consultant for EYES data Migration. 2019/04/25A Contract is to support Manchester City Council with the migration of their Education Management System away from Capita One towards the Liquidlogic EYES solution. | City Treasurer (Deputy Chief Executive) | Not before 1st Jun 2019 | | Report and Recommendation | Jon Nickson j.nickson@manchester.gov.uk |

**Children and Young People Scrutiny Committee
Work Programme – November 2019**

| Wednesday 6 November 2019, 10.00am (Report deadline Friday 25 October 2019) | | | | |
|--|--|-------------------------|---|---|
| Item | Purpose | Executive Member | Strategic Director/ Lead Officer | Comments |
| Infant Mortality and Childhood Obesity Strategies | To receive updates on the Infant Mortality and Childhood Obesity Strategies. | Councillor Bridges | David Regan/ Sarah Doran | See January 2019 minutes Invite Chair of Health Scrutiny Committee |
| Ghyll Head | To receive a report on the Ghyll Head Outdoor Education Centre. | Councillor Rahman | Amanda Corcoran/ Fiona Worrall/ Neil Fairlamb | |
| Youth Offer Strategy | To receive a report on the revised Youth Offer Strategy. | Councillor Rahman | Fiona Worrall/ Lisa Harvey-Nebil | Executive report (TBC) |
| Youth and Play Services | To receive a report which focuses on qualitative data, including evidence of impact, outcomes and young people's feedback relating to the Youth and Play Fund 2018/19. | Councillor Rahman | Fiona Worrall/Lisa Harvey-Nebil | See January 2019 minutes |
| Overview Report | The monthly report includes the recommendations monitor, relevant key decisions, the Committee's work programme and any items for information. | - | Rachel McKeon | |

| Wednesday 4 December 2019, 10.00am (Report deadline Friday 22 November 2019) | | | | |
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| Item | Purpose | Executive Member | Strategic Director/ Lead Officer | Comments |
| Children's Services and the Manchester Local Care Organisation (MLCO) – To be confirmed | To receive a presentation which provides an update on the development of the Children's Services Locality Model and partnership working with the MLCO, to include Early Help and the Early Years New Delivery Model. | Councillor Bridges | Paul Marshall | Invite Chair of Health Scrutiny Committee |
| Annual Independent Reviewing Officer (IRO) Report | To receive the Annual IRO Report. | Councillor Bridges | Paul Marshall/Julie Daniels | See May 2018 minutes |
| Multi Agency Safeguarding Arrangements | To receive an update report. | Councillor Bridges | Paul Marshall | See February 2019 minutes |
| School Exclusions | To receive data on school exclusions. | Councillor Bridges | Amanda Corcoran | |
| Overview Report | | - | Rachel McKeon | |

| Wednesday 8 January 2020, 10.00am (Report deadline Friday 20 December 2019) PLEASE NOTE DEADLINE DUE TO CHRISTMAS HOLIDAYS | | | | |
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| Item | Purpose | Executive Member | Strategic Director / Lead Officer | Comments |
| Budget 2020/21 – Officer proposals | <p>The Committee will receive a report outlining the main changes to delivery and funding arrangements.</p> <p>Savings included as officer options to be debated.</p> | Councillor Ollerhead | Carol Culley | There will be no detailed business plans for Directorates included in this report |

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| Overview Report | | | Rachel McKeon | |
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| Items To Be Scheduled | | | | |
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| Item | Purpose | Executive Member | Strategic Director/ Lead Officer | Comments |
| Edge of Care | To request a further report in the new municipal year to update Members on the progress and impact of this work. | Councillor Bridges | Paul Marshall/ Sean McKendrick/ Julie Heslop | See February 2019 minutes |
| Leaving Care Service | To receive a further report in 12 months' time. | Councillor Bridges | Paul Marshall/Abu Siddique/Nick Whitbread | See October 2019 minutes |
| Population Health Needs of Manchester Children | To request an update report in 12 months' time. | Councillor Bridges | David Regan/Sarah Doran/Paul Marshall | See December 2018 minutes Invite Chair of Health Scrutiny Committee |
| Promoting Inclusion and Preventing Exclusion | To request a report to include: <ul style="list-style-type: none"> citywide school exclusion performance data once the 2017-18 validated exclusions data is published, including information on the reasons for exclusions. an update on the work to promote consistent, legally-compliant information-sharing at transition stages. an update on the independent review of the use of fixed-term exclusions in the specialist provisions across the city for young people who experience Social, Emotional and Mental Health | Councillor Bridges | Amanda Corcoran | See June 2019 minutes |

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| | Needs (SEMH), including the Secondary Pupil Referral Unit (PRU), and information on the destinations of pupils at the PRU. | | | |
| Skills for Life | To request a progress report in a year's time. | Councillor Rahman | Amanda Corcoran | See October 2019 minutes Invite Chair of Economy Scrutiny Committee |
| Supplementary Schools | To receive a further report on supplementary schools at an appropriate time. | Councillor Bridges | Amanda Corcoran | See November 2018 minutes |
| Update on the Youth Justice Service | To request an update report in 12 months' time to include anonymised case studies and information on the issues that Members raised at the meeting on 17 July 2019, including children with SEND and Black and Minority Ethnic (BAME) children in the Youth Justice system. | Councillor N Murphy | Paul Marshall/ Marie McLaughlin | See July 2019 minutes Invite Chair of Communities and Equalities Scrutiny Committee |
| Regular items | | | | |
| Annual Independent Reviewing Officer (IRO) Report | To receive the Annual IRO Report. | Councillor Bridges | Paul Marshall/Julie Daniels | |
| Early Years | To receive a quarterly update. | Councillor Bridges | Amanda Corcoran | See 2 January 2018 minutes |
| Looked After Children (LAC) and Corporate Parenting (Annual Independent Reviewing Officer Report) | To receive an annual report on the work of the Corporate Parenting Panel. To include an update on recent developments in respect of LAC and corporate parenting. To include the future role/best use of existing children's homes including best practice within other local authorities and models of practice. | Councillor Bridges | Paul Marshall | See May 2018 minutes |
| Manchester Safeguarding Children | To receive the MSCB's Annual Report. To include the report of the Local Authority Designated Officer | Councillor Bridges | Paul Marshall / Julia | |

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| Board (MSCB) | (LADO). | | Stephens-Row | |
| Proxy Indicators | To receive quarterly presentations of the proxy indicators outlined in the report considered by the Committee in June 2018 and to request that these presentations also include information on school attendance and exclusions. | Councillor Bridges | Paul Marshall/ Sean McKendrick/ Amanda Corcoran | See June 2018 minutes |
| School Attendance and Attainment | <p>To receive regular reports regarding attainment and attendance.</p> <p>Future reports to include:</p> <ul style="list-style-type: none"> • information on the use of flexi-schooling in Manchester and on children who are not included in the school attendance figures because they are waiting for a school place or are being home schooled • information on the performance of pupils with SEND in special schools compared to those in mainstream schools and further information on the progress and outcomes for children from ethnic groups which are currently performing less well, including white British children • the work taking place to support the four secondary schools in Wythenshawe and improve the educational outcomes for the pupils, including any good practice which can be shared with other areas of the city • what percentage of Manchester schools are achieving the national average results or better and what is being done to support schools which aren't achieving this • further details on the population-related issues facing the city's schools, including population growth, international new arrivals and the | Councillor Bridges | Amanda Corcoran | Next report – March 2020 (TBC) See 30 January 2018 and March 2019 and October 2019 minutes |

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| | traveller population. | | | |
| School Governance | To receive a yearly report on school governance. | Councillor Bridges | Amanda Corcoran | |
| Special Educational Needs and Disability (SEND) | To receive regular reports on SEND. | Councillor Bridges | Amanda Corcoran | |